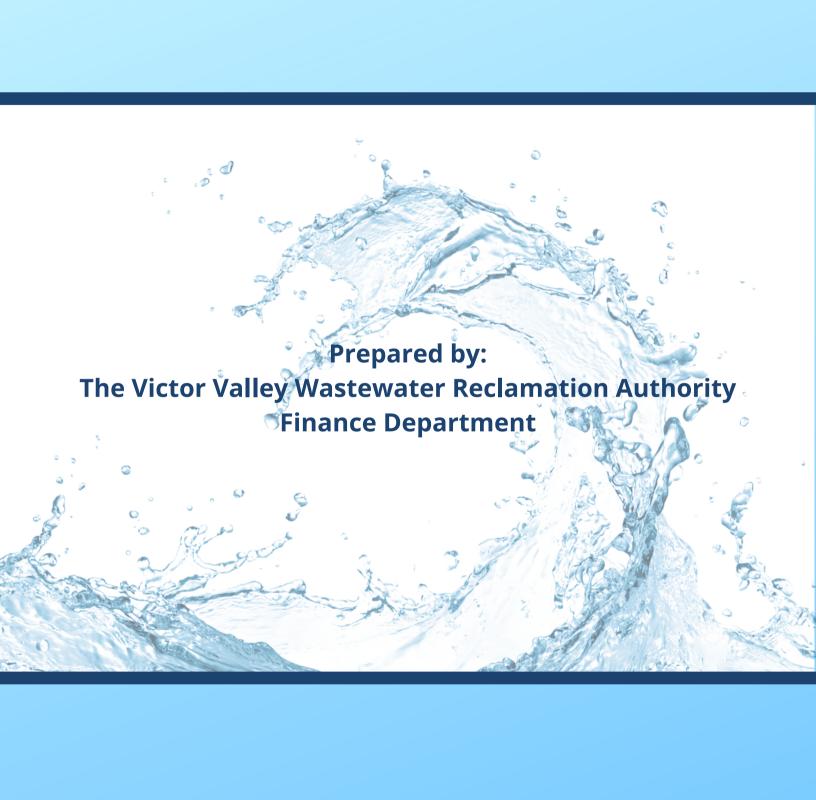
# Victor Valley Wastewater Reclamation Authority

Comprehensive Annual Financial Report For the Fiscal Years Ended June 30, 2019 and 2018









#### Victor Valley Wastewater Reclamation Authority Annual Financial Report For the Fiscal Years Ended June 30, 2019

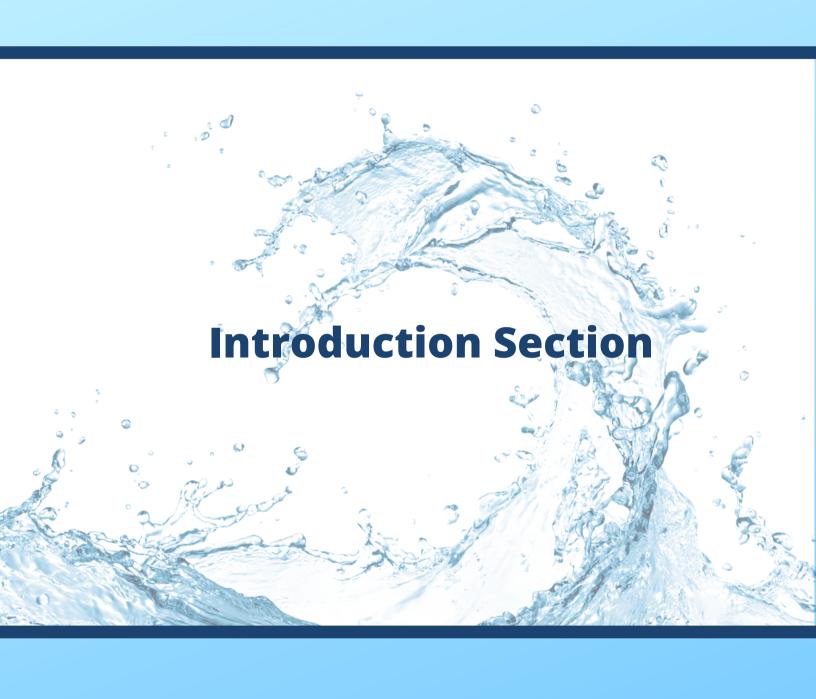
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#### Victor Valley Wastewater Reclamation Authority

A Joint Powers Authority and Public Agency of the State of California

20111 Shay Rd. Victorville, CA 92394 Telephone: (760) 246-8638 Fax: (760) 246-2898

December 19, 2019

To the Board of Commissioners and Member Agencies,

It is our pleasure to present the Victor Valley Wastewater Reclamation Authority's (the Authority) Comprehensive Annual Financial Report for the year ended June 30, 2019.

The report was prepared by the Authority's Finance Department following guidelines recommended by the Governmental Accounting Standards Board and generally accepted accounting principles (GAAP). Responsibility for the accuracy of the data presented, completeness and fairness of the presentation, including disclosures, rests with the Authority. We believe the data, as presented, is accurate in all material respects and that it is presented in a manner to provide a fair representation of the financial position and results of operations of the Authority. We believe all disclosures are necessary to enhance your understanding of the financial condition of the Authority.

The Authority's financial statements were audited by Fedak & Brown LLP, a firm of licensed Certified Public Accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the Authority for the year ended June 30, 2019 are free from material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The auditors concluded, based on the audit, that there was a reasonable basis for rendering an unmodified opinion that the Authority's financial statements for the year ended June 30, 2019 are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section on this report.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The letter of transmittal is to complement the MD&A and should be read in conjunction with the MD&A. You will see the MD&A immediately following the independent auditor's report in the financial section.

#### **Reporting Entity and Its Services**

#### History

The Authority was originally formed by the Mojave Water Agency to help meet the requirements of the Federal Clean Water Act and provide wastewater treatment for the growing area. The original treatment plant, with supporting pipelines and infrastructure, began operating in 1981, providing tertiary level treatment for up to 4.5 million gallons per day.

The Authority is a Joint Power public agency of the State of California. Over the years, the Authority has completed treatment plant upgrades and several capacity increases, such as construction of two water reclamation plants, one in the Town of Apple Valley and the other in the City of Hesperia. The regional and sub-regional treatment plants will treat all flow to a tertiary level as recycled water for reuse. A majority of the highly recycled water is discharged into the Mojave River Basin and a smaller amount is currently used to irrigate landscaping at the treatment plant and the nearby Victorville power plant. In order to meet strong demands reflecting the service area population expansion, the agency has funded various capital projects that you can see in the AB1600 report posted on the VVWRA website.

#### Governance

The Joint Power is a quasi-governmental agency of the State of California. The Public Utilities Commission does not regulate this agency but rather a Board of four Commissioners governs the agency. The Board members are publicly elected for a four-year term from each Member Agency. A joint powers agreement binds the Authority's affairs between the Authority and member local government agencies consisting of the City of Victorville, City of Hesperia, Town of Apple Valley, and County of San Bernardino Special District including Service Areas No. 42 (Oro Grande) and No. 64 (Spring Valley Lake) for the purpose of construction, operation, and maintenance of sewer treatment facilities within these service areas. The General Manager is responsible for carrying out the policies and ordinances of the Board and for overseeing the day-to-day operations of the Authority.

#### Mission

The mission of the Victor Valley Wastewater Reclamation Authority is:

- To cost-effectively provide professional and competent wastewater treatment, reclamation, recycling, and reuse.
- To maintain the environment by providing clean effluent to the community.
- To provide service to our customers, and
- To keep the public informed.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when considered from the broader perspective of the specific environment within which the Authority operates. The major factors include (1) local economy, (2) flow diversion addressed by a member agency, and (3) non-payment of flow processing and connection fees.

#### Local Economy

A significant portion of the local economy depends on affordable housing, which will entice commuters to the High Desert. Dwindling housing development has impacted new applications to connect to the sewer system that caused a drastic reduction in connection fees.

In order to invite businesses and commuters to the High Desert, various projects have been under way. Notable projects include the industrial base at the Southern California Logistics Airport (SCLA), the I-15 corridor project for the City of Hesperia and the undeveloped industrial zone, the largest in California, in the Town of Apple Valley. These projects will require wastewater treatment. Our hope is that reclaimed water provided by the Authority will play a significant role in their creation and success

#### Flow Diversion

The City of Victorville announced its flow diversion on January 21, 2015. The reduction of the flows has resulted in a reduction of operating and capital income. In addition, growth in the region has not met the expectations of the adopted financial plan dated February 21, 2014. The Board has adopted the user fee rate changes but has not taken action on the connection fees recommended in the most recent financial plan dated August 19, 2019.

#### Non-payment of Connection Fees

The City of Hesperia (City) has withheld some of its payments to VVWRA for the connection fees. The City periodically pays the part of outstanding balances but there still is the outstanding balance on the audit report date.

#### **Major Initiatives**

The Authority has started test runs of the sub-regional reclamation plants during the year ended June 30, 2019 after completion of the construction during the previous year. These sub-regionals will reduce the overall load on the collection system by creating recycled water, which is a valuable and increasingly important water resource in the service region. In addition, these sub-regionals represent the first step in leading the community, businesses and industries to sustain the regional growth. The following pictures show the two sub-regionals at completion.



Apple Valley Sub-Regional Water Reclamation Plant



Hesperia Sub-Regional Water Reclamation Plant

#### **Relevant Financial Policies**

The Authority has formally adopted the following financial policies:

#### Reserve Policy

The reserve policy requires the Authority have a minimum level of operating cash reserves throughout the year. That minimum level is set at a certain percentage of the approved fiscal year budget for operations and maintenance expenses. These reserves have been established to meet daily operation needs. The reserve policy guidelines enable restricted funds other than the operating fund to be set aside to address future infrastructure needs, replacement of aging facilities and to cope with unexpected emergency occurrences. These reserves are critical to the Authority's financial strength.

#### **Investment Policy**

The Investment Policy establishes guidelines for the investment of available funds. The Investment Policy incorporates the Prudent Investor Standards. The primary objectives of the Authority's investment activities are, in a priority order: 1) safety, 2) liquidity, and 3) yield. The Authority's funds are invested in a variety of investments, in accordance with California government code as described in Note (2) of the Notes to the Financial Statements. The Authority minimizes interest rate risk by investing a greater portion of its funds in short term investments and minimizes credit risk by investing a majority of its funds in the highest rated investments or in diversified investment pools.

#### Accounting

The Finance Department is responsible for providing financial services for the Authority, including budgeting, financial accounting, reporting, payroll, accounts receivable and payable, custody and investment of funds, billing and collection of wastewater charges and permits. The Authority accounts for its activities as an enterprise fund and prepares its financial statements on the accrual basis of accounting, under which revenues are recognized when earned and expenses are recorded when incurred. It is the intent of the Board of Commissioners to manage the Authority's operations as a business, matching revenues against the costs of providing the services.

#### **Internal Controls**

The Authority operates within a system of internal accounting controls designed and continually reviewed by management to provide reasonable assurance that assets are adequately safeguarded and transactions are recorded in conformity with the Authority policies and procedures. The management implements and maintains the controls for which its value of the benefits exceeds the costs. Recent audits have not noted any material weaknesses in internal controls. See pages 86 and 87 for the auditor's report.

#### **Budgetary Controls**

Although the Authority is not legally required to adopt and adhere to a budget, the Board of Commissioners has chosen to approve an annual budget as a management tool. The budget is developed with input from the various departments of the Authority and adopted prior to the start of each fiscal year.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Victor Valley Wastewater Reclamation Authority for its comprehensive annual financial report (CAFR) for the year ended June 30, 2018. The Authority has won this prestigious award consecutively since June 30, 2010. In order to be awarded a Certificate of Achievement, a governmental agency must publish an easily readable and efficiently organized CAFR. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. The Certificate of Achievement is valid for a period of one year. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate for the year ended June 30, 2019.

Preparation of this report was accomplished by the combined efforts of the Finance Department staff. We appreciate the dedicated efforts and professionalism that our staff members bring to the Authority and thank the independent accounting firm of Fedak & Brown LLP for their effort to prepare the report. We also thank the members of the Board of Commissioners for their continued interest and support in the planning and implementation of the financial management.

Respectfully submitted,

Chieko Keagy, CPA

Controller

C Kongy

## Victor Valley Wastewater Reclamation Authority Government Finance Officers Association Certificate of Achievement for Excellence in Financial Reporting

For the Fiscal Years Ended June 30, 2018



Government Finance Officers Association

### Certificate of Achievement for Excellence in Financial Reporting

Presented to

Victor Valley

Wastewater Reclamation Authority

California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2018

Christopher P. Morrill

Executive Director/CEO



## Victor Valley Wastewater Reclamation Authority Board of Commissioners and Management

As of June 30, 2019

#### **Board of Commissioners 2019**

Name	<u>Title</u>	Elected/ Appointed	Member Agency
Robert Lovingood	Chair	Appointed	County of San Bernardino, Special Districts
Scott Nassif	Vice-Chair	Appointed	Town of Apple Valley
Jim Cox	Secretary	Appointed	City of Victorville
Larry Bird	Treasurer	Appointed	City of Hesperia

20111 Shay Road Victorville, California 92394 (760) 246-8638 www.vvwra.com



## The Mission of the Victor Valley Wastewater Reclamation Authority

To cost-effectively provide professional, competent wastewater treatment, reclamation, recycling, and reuse,

To maintain the environment by providing clean effluent to the community,

To provide a service to our customers, and To keep the public informed.

#### **By...**

Selecting quality employees,
Effectively communicating at all levels,
Providing effective training,
Encouraging participation in water and wastewater organizations,
Working together as a 'TEAM', and
Providing the budget for projects and personnel.

#### Motivated by...

Creating and maintaining a positive work environment,
Recognizing individual and group efforts, and
Providing competitive pay and benefits.

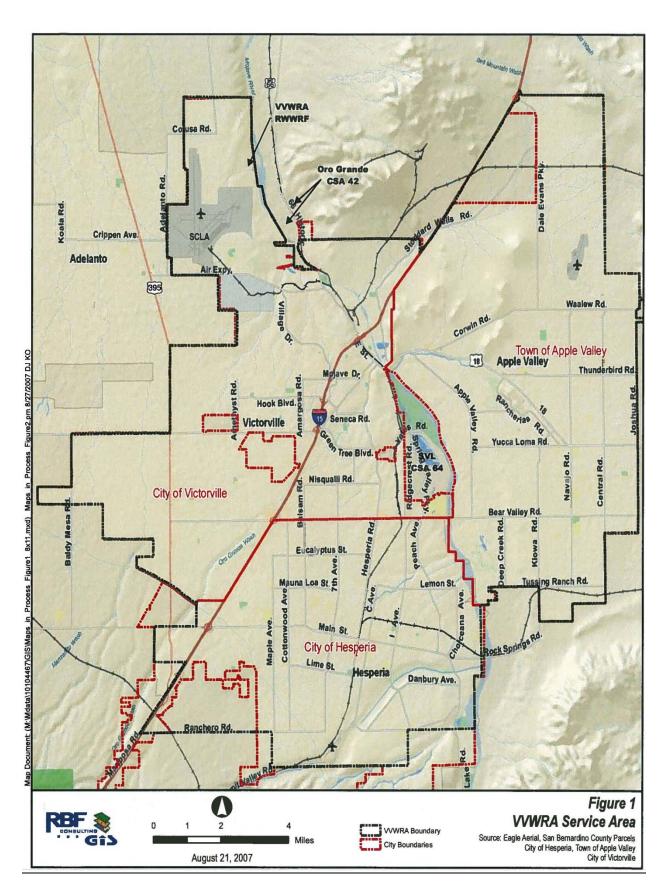
#### Measured by...

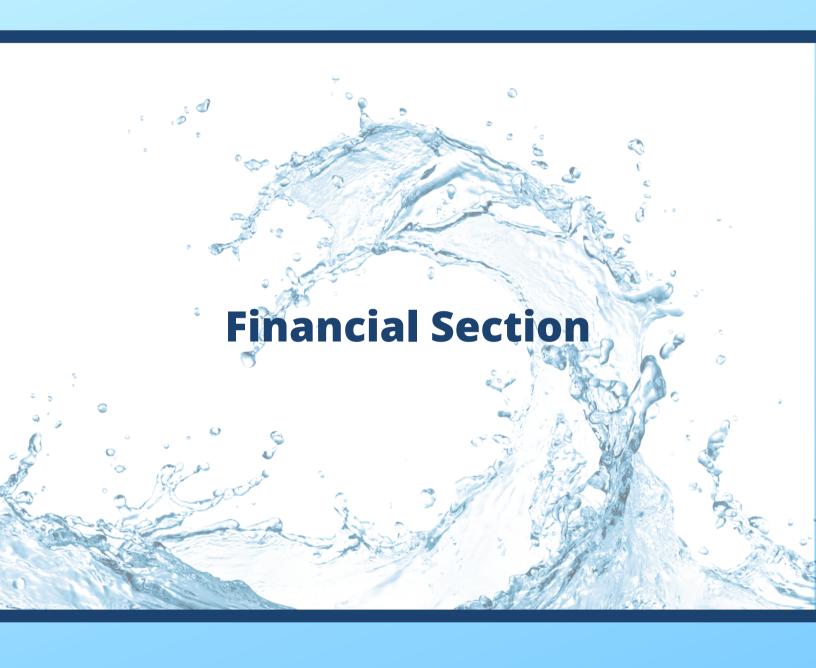
Meeting budgetary goals,
Meeting the standards for regulatory compliance,
The successful completion of projects,
Employee retention, and
A cooperative effort during emergencies.

×

#### **Victor Valley Wastewater Reclamation Authority**

#### Service Area Map









#### Fedak & Brown LLP

Certified Public Accountants

Cypress Office: 6081 Orange Avenue Cypress, California 90630 (657) 214-2307 FAX (714) 527-9154

Riverside Office: 1945 Chicago Avenue, Suite C-1 Riverside, California 92507 (951) 783-9149

#### **Independent Auditor's Report**

Board of Commissioners Victor Valley Wastewater Reclamation Authority Victorville, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Victor Valley Wastewater Reclamation Authority (Authority), which comprises the statements of net position as of June 30, 2019 and 2018, and the related statements of revenues, expenses and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these basic financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Authority, as of June 30, 2019 and 2018, and the respective changes in net position, and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Independent Auditor's Report, continued

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Emphasis of Matter**

As part of our audit of the June 30, 2018, financial statements, we audited the adjustments described in note 14. An adjustment was recognized for the Authority's total other post-employment benefits liability; and has reclassified its employer other post-employment benefits contributions from expense to deferred outflows of resources and recorded a prior period adjustment to restate net position as of June 30, 2017.

#### Other Matters

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The introductory section and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

In accordance with *Government Auditing Standards*, we have also issued a report dated January 16, 2020, on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Fedak & Brown LLP

Fedak & Brown LLP

Cypress, California January 16, 2020

As management of Victor Valley Wastewater Reclamation Authority (Authority), we offer readers of the Authority's financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal years ended June 30, 2019 and 2018. We encourage readers to consider the information presented here in conjunction with the preceding Independent Auditor's Report, the accompanying basic financial statements, and notes to the financial statements.

#### **Financial Highlights**

- In fiscal year 2019, the Authority's net position decreased 5.8% or \$7,392,096 to \$120,096,310; primarily due to a loss of \$10,775,863 from ongoing operations, offset by \$3,383,767 in capital contributions. In fiscal year 2018, the Authority's net position decreased 2.4% or \$3,116,490 to \$127,488,406; primarily due to loss of \$7,528,633 from ongoing operations, offset by \$5,250,106 from capital contributions, and the effect of an \$837,963 restatement to net position related to the implementation of GASB 75.
- In fiscal year 2019, the Authority's operating revenues decreased 0.3% or \$47,157 to \$14,649,380. In fiscal year 2018, the Authority's operating revenues increased 7.6% or \$1,040,906 to \$14,696,537.
- In fiscal year 2019, the Authority's operating expenses increased 7.7%, or \$854,034 to \$11,983,127. In fiscal year 2018, the Authority's operating expenses increased 2.1%, or \$224,745 to \$11,129,093.

#### **Required Financial Statements**

This annual report consists of a series of financial statements. The Statement of Net Position, Statements of Revenues, Expenses and Changes in Net Position and Statement of Cash Flows provide information about the activities and performance of the Authority using accounting methods similar to those used by private sector companies.

The Statement of Net Position includes all of the Authority's investments in resources (assets) and deferred outflows of resources and the obligations to creditors (liabilities) and deferred inflows of resources. It also provides the basis for computing a rate of return, evaluating the capital structure of the Authority and assessing the liquidity and financial flexibility of the Authority. All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenses and Changes in Net Position. This statement measures the success of the Authority's operations over the past year and can be used to determine if the Authority has successfully recovered all of its costs through its rates and other charges. This statement can also be used to evaluate profitability and credit worthiness. The final required financial statement is the Statement of Cash Flows, which provides information about the Authority's cash receipts and cash payments during the reporting period.

The Statement of Cash Flows reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, non-capital financing, and capital and related financing activities and provides answers to such questions as where did cash come from, what was cash used for, and what was the change in cash balance during the reporting period.

#### **Financial Analysis of the Authority**

One of the most important questions asked about the Authority's finances is, "Is the Authority better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position report information about the Authority in a way that helps answer this question.

#### Financial Analysis of the Authority, continued

These statements include all assets, deferred outflows of resources, and liabilities, deferred inflows of resources, using the *accrual basis of accounting*, which is similar to the accounting method used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the Authority's *net position* and changes in them. One can think of the Authority's net position – the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources – as one way to measure the Authority's financial health, or *financial position*. Over time, *increases or decreases* in the Authority's net position are one indicator of whether its *financial health* is improving or deteriorating. However, one will need to consider other non-financial factors such as changes in economic conditions, population growth, and new or changed government legislation or accounting standards, as well as changes in Federal and State water quality standards.

#### **Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

#### **Statements of Net Position**

#### **Condensed Statements of Net Position**

		2019	2018	Change	2017	Change
Assets:						
Current assets	\$	18,694,803	19,845,500	(1,150,697)	24,215,150	(4,369,650)
Non-current assets		200,174	207,756	(7,582)	142,327	65,429
Capital asset, net		194,207,354	204,028,354	(9,821,000)	204,293,272	(264,918)
Total assets		213,102,331	224,081,610	(10,979,279)	228,650,749	(4,569,139)
Deferred outflows of resources:		2,014,827	1,742,472	272,355	1,743,035	(563)
Liabilities:						
Current liabilities		5,942,064	5,863,899	78,165	13,308,048	(7,444,149)
Non-current liabilities		88,990,158	92,382,340	(3,392,182)	86,315,817	6,066,523
<b>Total liabilities</b>		94,932,222	98,246,239	(3,314,017)	99,623,865	(1,377,626)
Deferred inflows of resources:	•	88,626	89,437	(811)	165,023	(75,586)
Net position:						
Net investment in capital assets		110,092,368	115,843,035	(5,750,667)	122,731,832	(6,888,797)
Restricted		5,147,861	5,285,091	(137,230)	9,004,801	(3,719,710)
Unrestricted		4,856,081	6,360,280	(1,504,199)	(1,131,737)	7,492,017
<b>Total net position</b>	\$	120,096,310	127,488,406	(7,392,096)	130,604,896	(3,116,490)

As noted earlier, net position may serve over time as a useful indicator of an organization's financial position. The assets and deferred outflows of the Authority exceeded liabilities and deferred inflows by \$120,096,310 and \$127,488,406 as of June 30, 2019 and 2018, respectively.

By far the largest portion of the Authority's net position (92% and 91% as of June 30, 2019 and 2018, respectively) reflects the Authority's investment in capital assets (net of accumulated depreciation) less any related debt used to acquire those assets that is still outstanding. The Authority uses these capital assets to provide services to customers within the Authority's service areas.

#### **Statements of Net Position, continued**

At the end of fiscal year 2019 and 2018, the Authority showed a balance in its unrestricted net position of \$4,856,081 and \$6,360,280. See note 13 for further discussion.

#### Statements of Revenues, Expenses and Changes in Net Position

Condensed Statements of Revenues, Expenses and Changes in Net Position

	2019	2018	Change	2017	Change
Revenue:					
Operating revenues	\$ 14,649,380	14,696,537	(47,157)	13,655,631	1,040,906
Non-operating revenues	281,620	67,532	214,088	78,595	(11,063)
Total revenue	14,931,000	14,764,069	166,931	13,734,226	1,029,843
Expense:					
Operating expenses	11,983,127	11,129,093	854,034	10,904,348	224,745
Depreciation	12,468,103	9,226,174	3,241,929	7,900,370	1,325,804
Non-operating expenses	1,255,633	1,937,435	(681,802)	1,555,468	381,967
Total expense	25,706,863	22,292,702	3,414,161	20,360,186	1,932,516
Net loss before					
capital contributions	(10,775,863)	(7,528,633)	(3,247,230)	(6,625,960)	(902,673)
Capital contributions:					
Capital grants	294,907	2,367,867	(2,072,960)	6,767,557	(4,399,690)
Connection fees	3,088,860	2,882,239	206,621	2,951,667	(69,428)
Total capital contributions	3,383,767	5,250,106	(1,866,339)	9,719,224	(4,469,118)
Changes in net position	(7,392,096)	(2,278,527)	(5,113,569)	3,093,264	(5,371,791)
Net position, beginning of year					
- as restated – (note 14)	127,488,406	129,766,933	(2,278,527)	119,824,954	2,255,301
Net position, end of year	\$ 120,096,310	127,488,406	(7,392,096)	130,604,896	(3,116,490)

The statement of revenues, expenses and changes in net position shows how the Authority's net position changed during the fiscal year. The Authority's net position decreased 5.8% or \$7,392,096 to \$120,096,310 in fiscal year 2019, due to a loss of \$10,775,863 from ongoing operations, offset by \$3,383,767 in capital contributions. In 2018, the Authority's net position decreased 2.4% or \$3,116,490 to \$127,488,406 in fiscal year 2018, due to a loss of \$7,528,633 from ongoing operations, offset by \$5,250,106 in capital contributions, and the effect of an \$837,963 restatement to net position related to the implementation of GASB 75.

The Authority's revenues (before capital contributions) increased 1.1% or \$166,931 in fiscal year 2019, due primarily to an increase of \$214,088 in non-operating revenues, offset by a decrease of \$47,157 in operating revenue. In 2018, the Authority's revenues (before capital contributions) increased 7.5% or \$1,029,843, due primarily to an increase of \$1,040,906 in operating revenues, offset by a decrease of \$11,063 in non-operating revenue.

The Authority's total expenses increased 15.3% or \$3,414,161 in fiscal year 2019, due primarily to increases of \$3,241,929 in depreciation expense, \$854,034 in operating expenses, which were offset by a decrease of \$681,802 in non-operating expenses. In 2018, the Authority's total expenses increased 9.5% or \$1,932,516, due primarily to increases of \$1,325,804 in depreciation expense, \$224,745 in operating expenses, and \$381,967 in non-operating expenses.

#### Revenues

	2019	2018	<b>Change</b>	2017	Change
Operating revenues:					
Wastewater service charges \$	13,706,977	13,711,083	(4,106)	12,719,827	991,256
Septage receiving facility fees	614,617	621,154	(6,537)	649,362	(28,208)
ADM-FOG tipping fees	274,186	311,600	(37,414)	234,160	77,440
Pretreatment permit fees	53,600	52,700	900	52,282	418
<b>Total operating revenues</b>	14,649,380	14,696,537	(47,157)	13,655,631	1,040,906
Non-operating revenue:					
Investment earnings	281,620	65,808	215,812	37,886	27,922
Other revenues		1,724	(1,724)	40,709	(38,985)
Total non-operating revenue	281,620	67,532	214,088	78,595	(11,063)
Capital contributions:					
Capital grants	294,907	2,367,867	(2,072,960)	6,767,557	(4,399,690)
Connection fees	3,088,860	2,882,239	206,621	2,951,667	(69,428)
Total capital contributions	3,383,767	5,250,106	(1,866,339)	9,719,224	(4,469,118)
Total revenues \$	18,314,767	20,014,175	(1,699,408)	23,453,450	(3,439,275)

A closer examination of the Authority's revenues reveals that:

In 2019, the Authority's revenues (including capital contributions) decreased by 8.5% or \$1,699,408 to \$18,314,767. The Authority's operating revenues decreased 0.3% or \$47,157 to \$14,649,380, due to decreases of \$37,414 in ADM-FOG tipping fees, \$6,537 in septage receiving facility fees, \$4,106 in wastewater service charges.

In 2019, the Authority's non-operating revenues increased 317.0%, or \$214,088 to \$281,620, due to an increase of \$215,812 in investment earnings, offset by a decrease of \$1,724 in other revenues.

In 2019, the Authority's capital contributions decreased 35.5% or \$1,866,339 to \$3,383,767, due to a decrease of \$2,072,960 in capital grants, offset by an increase of \$206,621 in connection fees.

In 2018, the Authority's revenues (including capital contributions) decreased by 14.7% or \$3,439,275 to \$20,014,175. The Authority's operating revenues increased 7.6% or \$1,040,906 to \$14,696,537, due to increases of \$991,256 in wastewater service charges, \$77,440 in ADM-FOG tipping fees, and \$418 in pretreatment permit fees, which were offset by a decrease of \$28,208 in septage receiving facility fees.

In 2018, the Authority's non-operating revenues decreased 14.1%, or \$11,063 to \$67,532, due to a decrease of \$38,985 in other revenues, offset by an increase of \$27,922 in investment earnings.

In 2018, the Authority's capital contributions decreased 46.0% or \$4,469,118 to \$5,250,106, due to a decrease of \$4,399,690 in capital grants and \$69,428 in connection fees.

#### **Expenses**

	2019	2018	<b>Change</b>	2017	Change
Operating expenses:					
Salaries and benefits	5,011,708	4,813,879	197,829	4,435,790	378,089
Maintenance	1,880,448	1,654,791	225,657	1,936,625	(281,834)
Operations	2,928,704	2,877,169	51,535	2,444,093	433,076
General and administration	2,162,267	1,783,254	379,013	2,087,840	(304,586)
Depreciation	12,468,103	9,226,174	3,241,929	7,900,370	1,325,804
Total operating expense	24,451,230	20,355,267	4,095,963	18,804,718	1,550,549
Non-operating expenses:					
Interest expense	1,183,372	1,766,631	(583,259)	540,318	1,226,313
Loss on disposal of temp. pipeline	-	-	-	784,245	(784,245)
Capital contribution to					
local government	71,132	170,804	(99,672)	-	170,804
Flood damage expense	-	-	-	230,905	(230,905)
Other expense	1,129		1,129		
<b>Total non-operating expenses</b>	1,255,633	1,937,435	(681,802)	1,555,468	381,967
Total expenses	25,706,863	22,292,702	3,414,161	20,360,186	1,932,516

A closer examination of the Authority's expenses reveals that:

In 2019, the Authority's total expenses increased by 15.3% or \$3,414,161 to \$25,706,863. The Authority's operating expenses increased by 20.1%, or \$4,095,963, primarily due to increases of \$3,241,929 in depreciation expense, \$379,013 in general and administrative expenses, \$225,657 in maintenance expense, \$197,829 in salaries and benefits expenses, and \$51,535 in operations expenses.

In 2019, the Authority's non-operating expenses decreased 35.2%, or \$681,802 to \$1,255,633, primarily due to decreases of \$583,259 in interest expense and \$99,672 in capital contribution to local government.

In 2018, the Authority's total expenses increased by 9.5% or \$1,932,516 to \$22,292,702. The Authority's operating expenses increased by 8.2%, or \$1,550,549, primarily due to increases of \$1,325,804 in depreciation expense, \$433,076 in operations expenses, \$378,089 in salaries and benefits expenses, which were offset by decreases of \$281,834 in maintenance expense and \$304,586 in general and administrative expenses.

In 2018, the Authority's non-operating expenses increased 24.6%, or \$381,967 to \$1,937,435, primarily due to increases of \$1,226,313 in interest expense, due to the finalization of capital project related loans which were completed and began repayment, and \$170,804 in capital contribution to local government, which were offset by decreases of \$784,245 in loss upon disposal of the temporary pipeline upon completion of the permanent pipeline and \$230,905 in flood damage expense.

#### **Capital Asset Administration**

Changes in capital asset amounts for 2019 were as follows:

	Balance 2018	Additions	Disposals/ Transfers	Balance 2019
Capital assets:				
Non-depreciable assets	\$ 3,081,101	2,217,594	(1,923,265)	3,375,430
Depreciable assets	297,062,168	2,352,774	(35,546)	299,379,396
Accumulated depreciation	(96,114,915)	(12,468,103)	35,546	(108,547,472)
Total capital assets	\$ 204,028,354	(7,897,735)	(1,923,265)	194,207,354

At the end of fiscal year 2019, the Authority's investment in capital assets amounted to \$194,207,354 (net of accumulated depreciation). This investment in capital assets includes land improvements, sewer collection and pipeline system, buildings and structures, equipment, vehicles and construction in progress, etc.

In 2019, construction in progress increased by \$2,217,594, due primarily to the ongoing project construction of the Micro-grid battery storage project, the Desert Knolls Wash project, the Lab-EC-IT construction project and the Total Ignition SCADA project.

In 2019, major capital assets additions during the year, sourcing from construction in progress, included \$1,656,492 to interceptor lines, and \$266,773 to office equipment. Major additions outside of construction-in progress were \$351,499 to plant and building, \$22,207 to office equipment and \$55,802 to trucks and autos. See note 6 for more details related to capital assets.

Changes in capital asset amounts for 2018 were as follows:

	_	Balance 2017	Additions	Disposals/ Transfers	Balance 2018
Capital assets:					
Non-depreciable assets	\$	83,687,800	8,217,002	(88,823,701)	3,081,101
Depreciable assets		207,563,761	89,567,955	(69,548)	297,062,168
Accumulated depreciation	_	(86,958,289)	(9,226,174)	69,548	(96,114,915)
Total capital assets	\$	204,293,272	88,558,783	(88,823,701)	204,028,354

At the end of fiscal year 2018, the Authority's investment in capital assets amounted to \$204,028,354 (net of accumulated depreciation). This investment in capital assets includes land improvements, sewer collection and pipeline system, buildings and structures, equipment, vehicles and construction in progress, etc.

In 2018, construction in progress increased by \$8,217,002, due to the ongoing project construction of the sub-regional wastewater reclamation plants in Hesperia and Apple Valley, the Micro-grid battery storage project, the Nanticoke gravity interceptor project, the Desert Knolls Wash project and the Total Ignition SCADA project.

In 2018, major capital assets additions during the year, sourcing from construction in progress, included \$83,932,724 to plant and building and \$4,890,977 to interceptor pipelines. Major additions outside of construction-in progress were \$735,227 to plant and building for the purchase of a tractor and generator terminator cabinet. See note 6 for more details related to capital assets.

#### **Debt Administration**

Changes in long-term debt amounts for 2019 were as follows:

		Balance		Principal	Balance
	_	2018	Additions	<b>Payments</b>	2019
Long-term debt:					
Lease payable	\$	429,152	-	(89,930)	339,222
Loans payable	_	87,756,167		(3,980,403)	83,775,764
Total long-term debt	\$_	88,185,319		(4,070,333)	84,114,986

Changes in long-term debt amounts for 2018 were as follows:

		Balance		Principal	Balance
	_	2017	Additions	<b>Payments</b>	2018
Long-term debt:					
Lease payable	\$	-	532,943	(103,791)	429,152
Loans payable	_	87,756,167			87,756,167
Total long-term debt	\$	87,756,167	532,943	(103,791)	88,185,319

The Authority has eight State Revolving Fund loans from the State Water Resources Control Board, one Southern California Edison loan, and one lease payable. The loans are for the purpose of financing construction related costs for the 9.5 MGD Improvement Project, the 11 MGD Expansion Project, the North Apple Valley Interceptor, the Phase III-A Facility, the Subregional Wastewater Reclamation Plants in Hesperia, and Apple Valley, the Upper Narrows Pipeline Replacement Project, the Nanticoke Gravity Interceptor Project. The Authority has one lease which is for the financing of a Brown Bear tractor for use in day-to-day operations. These low interest loans and lease are payable in 6 to 30 annual payments maturing in fiscal years 2020 through 2047. Additional information regarding long-term debt is located in notes 9 & 10 of the Notes to Financial Statements.

#### **Conditions Affecting Current Financial Position**

The Authority is continuing to work closely with the four Member Agencies to complete a long-term financial plan which includes the Capital Improvement Plan and the associated funding. The financial plan includes debt financing as an element to upgrade the facilities that will benefit the residents of the communities served, thus allowing the Authority to continue its mission to maintain the environment and provide professional, competent wastewater treatment, reclamation, recycling, and reuse.

Growth in the region has not met the expectations of the adopted financial plan dated February 20, 2014, negatively affecting connection fees and capital income.

At June 30, 2019, Management is unaware of any other conditions, beyond the aforementioned, which could have a significant impact on the Authority's current financial position, net position or operating results based on past, present and future events.

#### **Requests for Information**

This financial report is designed to provide the Authority's funding sources, customers, stakeholders and other interested parties with an overview of the Authority's financial operations and financial condition. Questions concerning any of the information provided in the report or requests for additional information should be addressed to the Authority's Finance Department at 20111 Shay Road, Victorville, California 92394.

## **Basic Financial Statements**



#### Victor Valley Wastewater Reclamation Authority Statements of Net Position For the Fiscal Years Ended June 30, 2019 and 2018

		2019	2018
Current assets:			
Cash and equivalents (note 2)	\$	6,234,588	4,082,087
Restricted – cash and equivalents (note 2)		5,147,861	5,285,091
Interest receivable		17,464	7,311
Accounts receivable, net		176,137	186,800
Accounts receivable – due from member agencies (note 3)		2,630,915	5,259,325
Accounts receivable – other (note 4)		8,061	9,131
Accounts receivable – loan (note 10)		-	82,946
Accounts receivable – grants		4,231,352	4,718,438
Notes receivable, net (note 5)		9,636	9,562
Materials and supplies inventory		85,674	83,104
Prepaid expenses and other deposits		153,115	121,705
Total current assets	-	18,694,803	19,845,500
Non-current assets:			
Notes receivable, net (note 5)		200,174	207,756
Capital assets not being depreciated (note 6)		3,375,430	3,081,101
Capital assets being depreciated, net (note 6)		190,831,924	200,947,253
Total non-current assets		194,407,528	204,236,110
Total assets		213,102,331	224,081,610
Deferred outflows of resources:			
Other post-employment benefits related outflows (note 11)		751,459	-
Pension related outflows (note 12)	-	1,263,368	1,742,472
Total deferred outflows of resources:	\$	2,014,827	1,742,472

#### **Continued on next page**

See accompanying notes to the basic financial statements

#### Victor Valley Wastewater Reclamation Authority Statements of Net Position, continued For the Fiscal Years Ended June 30, 2019 and 2018

	_	2019	2018
Current liabilities:			
Accounts payable and accrued expenses	\$	1,268,195	1,279,448
Construction retention payable		49,800	-
Accrued wages and related payables		158,930	160,234
Accrued interest on long-term debt		261,723	275,043
Long-term liabilities – due within one year:			
Compensated absences (note 7)		65,509	72,005
Other payables (note 8)		6,852	6,852
Lease payable (note 9)		92,834	89,930
Loans payable (note 10)	_	4,038,221	3,980,387
Total current liabilities	_	5,942,064	5,863,899
Non-current liabilities:			
Long-term liabilities – due in more than one year:			
Compensated absences (note 7)		196,526	216,014
Other payables (note 8)		8,530	15,382
Lease payable (note 9)		246,388	339,222
Loans payable (note 10)		79,737,543	83,775,780
Total other post-employment benefits liability (note 11)		3,159,843	2,285,368
Net pension liability (note 12)	_	5,641,328	5,750,574
Total non-current liabilities:	_	88,990,158	92,382,340
Total liabilities	_	94,932,222	98,246,239
Deferred inflows of resources:			
Pension related inflows (note 12)	_	88,626	89,437
Total deferred inflows of resources:	_	88,626	89,437
Net position: (note 13)			
Net investment in capital assets		110,092,368	115,843,035
Restricted for debt service		5,147,861	5,285,091
Unrestricted	_	4,856,081	6,360,280
Total net position	\$_	120,096,310	127,488,406

See accompanying notes to the basic financial statements

# Victor Valley Wastewater Reclamation Authority Statements of Revenues, Expenses and Changes in Net Position For the Fiscal Years Ended June 30, 2019 and 2018

	_	2019	2018
Operating revenues:			
Wastewater service charges	\$	13,706,977	13,711,083
Septage receiving facility fees		614,617	621,154
ADM-FOG tipping fees		274,186	311,600
Pretreatment permit fees	-	53,600	52,700
Total operating revenues	-	14,649,380	14,696,537
Operating expenses:			
Salaries and benefits		5,011,708	4,813,879
Maintenance		1,880,448	1,654,791
Operations		2,928,704	2,877,169
General and administration	-	2,162,267	1,783,254
Total operating expense	-	11,983,127	11,129,093
Operating income before depreciation expense		2,666,253	3,567,444
Depreciation	-	(12,468,103)	(9,226,174)
Operating loss	-	(9,801,850)	(5,658,730)
Non-operating revenue (expense):			
Investment earnings		281,620	65,808
Interest expense		(1,183,372)	(1,766,631)
Other, net		(1,129)	1,724
Capital contribution to local government	-	(71,132)	(170,804)
Total non-operating expense, net	-	(974,013)	(1,869,903)
Net loss before capital contributions	-	(10,775,863)	(7,528,633)
Capital contributions:			
Capital grants – Title 16		-	16,994
Capital grants – State of California		-	916,729
Capital grants – Water Recycling Grant		204.007	442,399
Capital grants – Other agency Connection fees		294,907	991,745
	-	3,088,860	2,882,239
Total contributed capital	-	3,383,767	5,250,106
Change in net position		(7,392,096)	(2,278,527)
Net position, beginning of year – as restated	-	127,488,406	130,604,896
Prior period adjustment (note 14)	-		(837,963)
Net position, beginning of year – as restated (note 14)	-	127,488,406	129,766,933
Net position, end of year	\$	120,096,310	127,488,406

See accompanying notes to the basic financial statements

# Victor Valley Wastewater Reclamation Authority Statements of Cash Flows For the Fiscal Years Ended June 30, 2019 and 2018

	_	2019	2018
Cash flows from operating activities:			
Cash receipts from customers	\$	14,661,113	14,688,448
Cash paid to employees for salaries and wages		(5,010,404)	(4,796,725)
Cash paid to vendors and suppliers for materials and services	_	(3,944,954)	(17,612,059)
Net cash provided by (used in) operating activities	_	5,705,755	(7,720,336)
Cash flows from capital and related financing activities:			
Acquisition and construction of capital assets		(2,093,734)	(9,806,930)
Proceeds from connection fees		3,088,860	2,882,239
Proceeds from grant funding		223,775	2,516,556
Proceeds from capital lease		-	532,943
Proceeds from loans		82,946	11,364,606
Principal paid for capital lease		(89,930)	(103,791)
Principal paid for long-term debt		(3,987,255)	(2,097,313)
Interest paid for long-term debt	_	(1,196,692)	(1,566,970)
Net cash (used in) provided by capital and			
related financing activities	_	(3,972,030)	3,721,340
Cash flows from investing activities:			
Investment earnings	_	281,546	73,319
Net cash provided by investing activities	-	281,546	73,319
Net increase (decrease) in cash and cash equivalents	_	2,015,271	(3,925,677)
Cash and cash equivalents, beginning of year	_	9,367,178	13,292,855
Cash and cash equivalents, end of year	\$ _	11,382,449	9,367,178
Reconciliation of cash and cash equivalents to the statements of net position:			
Cash and cash equivalents	\$	6,234,588	4,082,087
Restricted cash and cash equivalents	_	5,147,861	5,285,091
Total cash and cash equivalents	\$ _	11,382,449	9,367,178

# Continued on next page

See accompanying notes to the basic financial statements

# Victor Valley Wastewater Reclamation Authority Statements of Cash Flows, continued For the Fiscal Years Ended June 30, 2019 and 2018

	_	2019	2018
Reconciliation of operating income to net cash provided by (used in) operating activities:			
Operating loss	\$_	(9,801,850)	(5,658,730)
Adjustments to reconcile operating loss to net cash peovided by (used in) operating activities:			
Depreciation Other non-operating revenues Other non-operating expenses		12,468,103 - (72,261)	9,226,174 1,724 (170,804)
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:			
(Increase) decrease in assets:  Accounts receivable  Accounts receivable – due from member agencies  Accounts receivable – other  Note receivable, net  Materials and supplies inventory  Prepaid expenses and other deposits		10,663 2,628,410 1,070 7,508 (2,570) (31,410)	(10,909) (2,774,972) 2,820 (69,138) 3,411 6,277
Increase in deferred outflows of resources		(272,355)	563
Increase (decrease) in liabilities:  Accounts payable and accrued expenses Construction retention payable Accrued wages and related payables Compensated absences Other payables Total other post-employment benefits liability Net pension liability		(11,253) 49,800 (1,304) (25,984) (6,852) 874,475 (109,246)	(3,458,698) (6,378,023) 17,154 19,976 (6,852) 866,327 738,950
Decrease in deferred inflows of resources	_	811	(75,586)
Total adjustments	_	15,507,605	(2,061,606)
Net cash provided by (used in) operating activities	\$ _	5,705,755	(7,720,336)
Non-cash investing, capital and financing transactions:			
Change in fair value of funds deposited with LAIF Change in capital contrbutions – grants	\$ <u>-</u>	4,866 487,086	7,311 148,689

See accompanying notes to the basic financial statements

#### (1) Reporting Entity and Summary of Significant Accounting Policies

### A. Organization and Operations of the Reporting Entity

The Victor Valley Wastewater Reclamation Authority (the Authority) was formed on December 13, 1977, under a joint powers agreement between local governments and special district consisting of the City of Victorville, the City of Hesperia, the Town of Apple Valley, and the County of San Bernardino Service Areas No. 42 (Oro Grande) and No. 64 (Spring Valley Lake) for the purpose of construction, operation, and maintenance of sewer collection, and treatment facilities within the service areas. The Authority is governed by a four-member Board of Commissioners.

# **B.** Basis of Accounting and Measurement Focus

The Authority reports its activities as an enterprise fund, which is used to account for operations that are financed and operated in a manner similar to a private business enterprise, where the intent of the Authority is that the costs of providing wastewater services, collection and treatment for its service areas on a continuing basis be financed or recovered primarily through user charges (sewer service charges), capital grants and similar funding. Revenues and expenses are recognized on the full accrual basis of accounting. Revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred, regardless of when the related cash flows take place.

Operating revenues and expenses, such as sewer service charges, result from exchange transactions associated with the principal activity of the Authority. Exchange transactions are those in which each party receives and gives up essentially equal values. Management, administration and depreciation expenses are also considered operating expenses. Other revenues and expenses not included in the above categories are reported as non-operating revenues and expenses.

# C. Financial Reporting

The financial statements of the Authority are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) issued by the Governmental Accounting Standards Board (GASB) applicable to governmental entities that use proprietary fund accounting including:

The Authority has adopted the following GASB pronouncements in the current year:

Governmental Accounting Standards Board Statement No. 83

In November 2016, the GASB issued Statement No. 83 – Certain Asset Retirement Obligations. This Statement (1) addresses accounting and financial reporting for certain asset retirement obligations (AROs), (2) establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs, (3) requires that recognition occur when the liability is both incurred and reasonably estimable, (4) requires the measurement of an ARO to be based on the best estimate of the current value of outlays expected to be incurred, (5) requires the current value of a government's AROs to be adjusted for the effects of general inflation or deflation at least annually, and (6) requires disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

Governmental Accounting Standards Board Statement No. 88

In April 2018, the GASB issued Statement No. 88 – Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### C. Financial Reporting, continued

Governmental Accounting Standards Board Statement No. 88, continued

This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses.

For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position

#### 1. Use of Estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in net position during the reporting period. Actual results could differ from those estimates.

#### 2. Cash and Cash Equivalents

Substantially all of the Authority's cash is invested in interest bearing accounts. The Authority considers all highly liquid investments with a maturity of three months or less at the date of purchase to be cash equivalents.

# 3. Investments and Investment Policy

The Authority has adopted an investment policy directing the General Manager and Controller to deposit funds in financial institutions.

Changes in fair value that occur during a fiscal year are recognized as unrealized gains or losses and reported for that fiscal year. Investment income comprises interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

#### 4. Fair Value Measurements

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on valuation inputs used to measure the fair value of the asset, as follows:

- Level 1 Valuation is based on quoted prices in active markets for identical assets.
- Level 2 Valuation is based on directly observable and indirectly observable inputs. These inputs are derived principally from or corroborated by observable market data through correlation or market-corroborated inputs. The concept of market-corroborated inputs incorporates observable market data such as interest rates and yield curves that are observable at commonly quoted intervals.

#### (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position, continued

#### 4. Fair Value Measurements, continued

• Level 3 – Valuation is based on unobservable inputs where assumptions are made based on factors such as prepayment rates, probability of defaults, loss severity and other assumptions that are internally generated and cannot be observed in the market.

The asset's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques attempt to maximize the use of observable inputs and minimize the use of unobservable inputs.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Authority believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in different fair value measurement at the reporting date.

#### 5. Restricted Assets

Amounts shown as restricted assets are to be used for specified purposes, such as payments of state revolving fund debts and the construction of capital assets. Such assets have been restricted by loan agreement provisions, law or contractual obligations.

#### 6. Accounts Receivable and Allowance for Uncollectible Accounts

The Authority extends credit to customers in the normal course of operations. When management deems customer accounts uncollectible, the Authority uses the indirect write-off method as accounts become uncollectable.

# 7. Federal Capital and Operating Grants

When a grant agreement is approved and eligible expenditures are incurred, the amount is recorded as a federal capital or operating grant receivable on the statement of net position and as capital grant contribution or operating grant revenue, as appropriate, on the statement of revenues, expenses and changes in net position.

#### 8. Materials and Supplies Inventory

Material and supply inventory are valued at historical cost and accounted for on a specific identification basis.

#### 9. Prepaids and other deposits

Certain payments to vendors reflect costs or deposits applicable to future accounting periods and are recorded as prepaid items in the basic financial statements.

#### 10. Capital Assets

Capital assets acquired and/or constructed are capitalized at a historical cost. Authority policy has set the capitalization threshold for reporting capital assets at \$5,000. Contributed capital assets are recorded at acquisition value. Upon retirement or other disposition of capital assets, the cost and related accumulated depreciation are removed from the respective balances and any gains or losses are recognized.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position, continued

# 10. Capital Assets, continued

Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

Plant, buildings and interceptor lines
 Land Improvements
 Equipment and vehicle
 20 years
 15 years
 to 7 years

#### 11. Deferred Outflows of Resources

The statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of resources applicable to future periods and therefore will *not* be recognized as an outflow of resources (expenditure) until that time. The Authority has the following items that qualify for reporting in this category:

Post-Employment Benefits Other Than Pensions (OPEB)

- Deferred outflow for the net differences between the actual and expected experience which will be amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with post-employment benefits through the Plan.
- Deferred outflow for the net changes in assumptions which will be amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with post-employment benefits through the Plan.

#### Pensions

- Deferred outflow which is equal to the employer contributions made after the measurement date of the net pension liability. This amount will be amortized-in-full against the net pension liability in the next fiscal year.
- Deferred outflow for the net differences between the actual and expected experience which will be amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the Plan.
- Deferred outflow for the net changes in assumptions which will be amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the Plan.
- Deferred outflow for the net difference in projected and actual earnings on investments of the pension plans fiduciary net position. This amount is amortized over a 5 year period.

#### 12. Compensated Absences

The Authority's policy is to permit an employee to accumulate earned vacation up to a total of 360 hours. An employee who has accumulated over 200 hours of unused sick leave may elect to receive the balance up to 40 hours of sick leave hours per a fiscal year. In addition, the employee may receive a cash payment for 20 or more hours of vacation during any pay period including the last full pay period in the fiscal year as long as the employee has 40 hours of vacation time remaining on the books.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position, continued

# 13. Post-Employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the total OPEB liability and deferred outflows/inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Authority's OPEB plan (Plan) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

GASB 75 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

- Valuation Dates: June 30, 2019 and 2018
- Measurement Dates: June 30, 2019 and 2018
- Measurement Periods: July 1, 2018 to June 30, 2019 and July 1, 2017 to June 30, 2018

#### 14. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's California Public Employees' Retirement System (CalPERS) plans (Plans) and addition to/deduction from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

- Valuation Dates: June 30, 2017 and 2016
- Measurement Dates: June 30, 2018 and 2017
- Measurement Periods: July 1, 2017 to June 30, 2018 and July 1, 2016 to June 30, 2017

#### 15. Deferred Inflows of Resources

The statement of net position will sometimes report a separate section for deferred inflows of resources. This financial statement element, deferred inflows of resources, represents an acquisition of resources applicable to future periods and therefore will not be recognized as an inflow of resources (revenue) until that time. The Authority has the following items that qualify for reporting in this category:

#### Pensions

- Deferred inflow for the net difference in actual and proportionate share of employer contribution and net changes in proportion which will be amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the Plan.
- Deferred inflow for the net changes due to differences in the changes in proportions of the net pension liability which will be amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions through the Plan.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position, continued

#### 16. Net Position

The financial statements utilize a net position presentation. Net position is categorized as follows:

- Net Investment in Capital Assets Component of Net Position— This component of net position consists of capital assets, net of accumulated depreciation, and reduced by any debt outstanding against the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt is included in this component of net position
- Restricted Component of Net Position This component of net position consists of assets that have restrictions placed upon their use by external constraints imposed either by creditors (debt covenants), grantors, contributors, or laws and regulations of other governments or constraints imposed by law through enabling legislation.
- Unrestricted Component of Net Position This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of the net investment in capital assets or restricted component of net position.

#### 17. Operating Revenues and Expenses

Operating revenues and expenses represent revenue earned and the related costs incurred to provide wastewater services to the Authority's customers.

#### 18. Capital Contributions

Capital contributions represent cash and capital asset additions contributed to the Authority by granting agencies or member agencies requesting services that require capital expenditures or connection to the Authority's system.

#### 19. Budgetary Policies

Prior to June 30<sup>th</sup> each fiscal year, the Authority adopts an annual appropriated budget for planning, control, and evaluation purposes. The budget includes proposed expenses and the means of financing them. Budgetary control and evaluation are affected by comparisons of actual revenues and expenses with planned revenues and expenses for the period. The Board approves total budgeted appropriations and any amendments to the appropriations throughout the year. The Joint Powers Agreement requires the preparation of an annual budget, but the Authority is not legally required to report on the budget approved. Encumbrance accounting is not required to account for commitments related to unperformed contracts for construction and services.

#### (2) Cash and Investments

Cash and investments as of June 30 are classified in the accompanying financial statements as follows:

	_	2019	2018
Cash and cash equivalents	\$	6,234,588	4,082,087
Restricted – Cash and cash equivalents	_	5,147,861	5,285,091
Total cash and investments	\$_	11,382,449	9,367,178

# (2) Cash and Investments, continued

Cash and investments as of June 30 consist of the following:

	_	2019	2018
Deposits with financial institutions	\$_	2,218,620	4,720,145
Investments:			
Deposits with California Local Agency Investment Fund (LAIF)		2,847,700	1,537,864
Deposits with Cal Trust – Short Term Fund		3,120,990	3,109,169
Deposits with Cal Trust – Medium Term Fund	_	3,195,139	
Total investments	_	9,163,829	4,647,033
Total cash and investments	\$_	11,382,449	9,367,178

As of June 30, the Authority's authorized deposits had the following maturities:

	2019	2018
Deposits held with California Local Agency Investment Fund (LAIF)	173 days	193 days
Deposits held with Cal Trust – Short Term Fund	332 days	318 days
Deposits held with Cal Trust – Medium Term Fund	788 days	

#### Investments Authorized by the California Government Code and the Authority's Investment Policy

The table below identifies the investment types that are authorized by the Authority in accordance with the California Government Code (or the Authority's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the Authority's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
U.S. Treasury obligations	5 years	None	None
Federal agency securities	5 years	None	None
Banker's acceptances	180 days	40%	30%
Negotiable certificates of deposit	5 years	30%	None
Repurchase agreements	1 year	None	None
Medium-term notes	5 years	30%	None
Mutual funds	N/A	20%	10%
San Bernardino County Local Agency:			
Investment Fund (SBCLAIF)	N/A	None	None
California Local Agency Investment Fund (LAIF)	N/A	None	None
Investment Trust of California (CalTRUST)	N/A	None	None

#### (2) Cash and Investments, continued

#### Investment in State Investment Pool

The Authority is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the Authority's investment in this pool is reported in the accompanying financial statements at amounts based upon the Authority's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by GASB 79 for external investments pools that elect to measure, for financial reporting purposes, investments at amortized cost. LAIF does not have any legally binding guarantees of share values. LAIF does not impose liquidity fees or redemption gates on participant withdrawals.

#### Investment in Investment Trust of California

CalTrust is organized as a Joint Powers Authority. CalTrust is a program established by public agencies in California for the purpose of pooling and investing local agency funds – operating reserves as well as bond proceeds. Any California local agency may participate in the Trust and invest its funds. Funds from all participants are pooled in each of the accounts. Participants receive units in the Trust and designated shares for the particular account in which they invest. CalTrust invests in fixed income securities eligible for investment pursuant to California Government Code Sections 53601, et seq. and 53635, et seq. Investment guidelines adopted by the Board of Trustees may further restrict the types of investments held by the Trust. Leveraging within the Trust's portfolio is prohibited.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Authority will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code and the Authority's investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits:

The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. Of the bank balances, up to \$250,000 at June 30, 2019 and 2018, is federally insured and the remaining balance is collateralized in accordance with the Code; however, the collateralized securities are not held in the Authority's name, respectively.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, the Authority will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Code and the Authority's investment policy contain legal and policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

#### (2) Cash and Investments, continued

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The longer the maturity of an investment has, the greater its fair value has sensitivity to changes in market interest rates. It is the policy of the Authority to invest public funds in a prudent manner which will provide in the following order: 1) the highest level of safety of funds, 2) liquidity of funds in order that daily cash flow demands are met, 3) the yield or investment return be maximized while conforming to all laws of the State of California regarding the investment of public funds. This policy provides guidelines for authorized investments and in accordance with Section 53646 of the California Government Code.

Maturities of investments at June 30, 2019, were as follows:

		Remaining Maturity (in Months)	
Investment Type	 Total	12 Months Or Less	12 Months Or More
California Local Agency Investment Fund (LAIF) Cal Trust – Short Term Fund Cal Trust – Medium Term Fund	\$ 2,847,700 3,120,990 3,195,139	2,847,700 3,120,990	3,195,139
Total	\$ 9,163,829	5,968,690	3,195,139

Maturities of investments at June 30, 2018, were as follows:

			Remaining Maturity (in Months)	
Investment Type		Total	12 Months Or Less	12 Months Or More
California Local Agency Investment Fund (LAIF) Cal Trust – Short Term Fund	\$	1,537,864 3,109,169	1,537,864 3,109,169	<u> </u>
Total	\$ _	4,647,033	4,647,033	

#### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

# (2) Cash and Investments, continued

Credit ratings of investments as of June 30, 2019, consisted of the following:

Investment Types		Total	Legal Rating	Rating AAA	Not Rated
	— . –			71111	
California Local Agency Investment Fund (LAIF)	\$	2,847,700	N/A	=	2,847,700
Cal Trust – Short Term Fund		3,120,990	AAA	3,120,990	-
Cal Trust – Medium Term Fund	_	3,195,139	AAA	3,195,139	
Total	\$_	9,163,829		6,316,129	2,847,700

Credit ratings of investments as of June 30, 2018, consisted of the following:

			Minimum		
			Legal	Rating	Not
Investment Types		Total	Rating	AAA	Rated
California Local Agency Investment Fund (LAIF)	\$	1,537,864	N/A		1,537,864
Cal Trust – Short Term Fund	_	3,109,169	AAA	3,109,169	
Total	\$ _	4,647,033		3,109,169	1,537,864

# Concentration of Credit Risk

The Authority's investment policy contains the maximum amount and percentage that can be invested in any one issuer as beyond that stipulated by the California Government Code. There were no investments in any one issuer that represent 5% or more of total Authority's investments at June 30, 2019 and 2018, respectively.

#### Fair Value Measurements

At June 30, 2019 and 2018, the Authority held no investments which required fair value measurement, respectively.

# (3) Accounts Receivable – Due from Member Agencies

Accounts receivable – due from member agencies at June 30 were as follows:

	2019	2018
User Charge Receivable:		
City of Hesperia	\$ 411,931	2,044,387
Town of Apple Valley	374,569	373,730
City of Victorville	662,722	1,343,427
County of San Bernardino Special Districts	62,425	61,696
Total user charge receivable	1,511,647	3,823,240
Connection Fees Receivable:		
City of Hesperia	1,025,785	1,216,985
Town of Apple Valley	15,000	47,200
City of Victorville	78,483	29,400
County of San Bernardino Special Districts		142,500
Total connection fees receivable	1,119,268	1,436,085
Total due from member agencies	\$ 2,630,915	5,259,325

# (4) Accounts Receivable – Other

Other receivables include amounts related to a Flexible Spending Account established by the Authority for qualified employees. Terms of the program provide that the Authority fund each participating employee's flexible spending amount at the beginning of each year. Funds are reimbursed to the Authority through payroll deductions.

Accounts receivable – other at June 30 were as follows:

	 2019	2018	
Flexible spending account	\$ 8,061	9,131	

#### (5) Notes Receivable

Changes in notes receivable amounts for 2019 were as follows:

		Balance			Balance
	_	2018	Additions	<b>Payments</b>	2019
Notes receivable:					
AVRWC (dba Liberty Utilities)	\$	222,414	-	(5,853)	216,561
AVRWC (dba Liberty Utilities) - Discount	_	(78,034)		2,054	(75,980)
Subtotal AVRWC	_	144,380		(3,799)	140,581
Biogas Power Systems - Mojave LLC	_	72,938		(3,709)	69,229
Total		217,318		(7,508)	209,810
Less current	_	(9,562)			(9,636)
Total non-current	\$ _	207,756			200,174

Changes in notes receivable amounts for 2018 were as follows:

		Balance			Balance
	_	2017	Additions	<b>Payments</b>	2018
Notes receivable:					
AVRWC (dba Liberty Utilities)	\$	228,267	-	(5,853)	222,414
AVRWC (dba Liberty Utilities) - Discount	_	(80,087)		2,053	(78,034)
Subtotal AVRWC	_	148,180	-	(3,800)	144,380
Biogas Power Systems - Mojave LLC	_		75,320	(2,382)	72,938
Total		148,180	75,320	(6,182)	217,318
Less current	_	(5,853)			(9,562)
Total non-current	\$_	142,327			207,756

#### Apple Valley Ranchos Water Company (AVRWC) – (dba Liberty Utilities)

On November 10, 2015, Apple Valley Ranchos Water Company (dba Liberty Utilities) entered into a loan agreement with the Authority, for the construction of water main extension facilities in the amount of \$234,120. Terms of the agreement call for annual principal only payments in the amount of \$5,853 at a rate of zero percent commencing November 2017, maturing November 2056. The Authority is imputing interest at the rate of 2.3% per annum.

# (5) Notes Receivable, continued

Apple Valley Ranchos Water Company (AVRWC) – (dba Liberty Utilities), continued

As of June 30, the amount receivable under the contract is as follows:

			Amortized	
Fiscal Year		Principal	Discount	Total
2020	\$	5,853	(2,053)	3,800
2021		5,853	(2,054)	3,799
2022		5,853	(2,053)	3,800
2023		5,853	(2,054)	3,799
2024		5,853	(2,053)	3,800
2025-2029		29,265	(10,267)	18,998
2030-2034		29,265	(10,268)	18,997
2035-2039		29,265	(10,267)	18,998
2040-2044		29,265	(10,268)	18,997
2045-2049		29,265	(10,267)	18,998
2050-2054		29,265	(10,268)	18,997
2055-2056	_	11,706	(4,108)	7,598
Total		216,561	(75,980)	140,581
Less current		(5,853)		
Less Unamortized discount	_	(75,980)		
Total non-current	\$ _	134,728		

# Biogas Power Systems - Mojave LLC

On October 5, 2017, Biogas Power Systems – Mojave LLC entered into a loan agreement with the Authority, for an adjustment to the cost of modifications in the First Amendment to Biogas Power Generation Service Agreement in the amount of \$75,320. Terms of the agreement call for monthly payments in the amount of \$426.73 at a rate of 1.65 percent commencing November 30, 2017, maturing November 2035.

Fiscal Year		Principal	Interest	Total
2020	\$	3,783	1,338	5,121
2021		3,859	1,262	5,121
2022		3,936	1,185	5,121
2023		4,014	1,106	5,120
2024		4,095	1,026	5,121
2025-2029		21,736	3,868	25,604
2030-2034		23,998	1,606	25,604
2035	_	3,808	32	3,840
Total		69,229	11,423	80,652
Less current	_	(3,783)		
Total non-current	\$ _	65,446		

# (6) Capital Assets

Changes in capital assets for 2019 were as follows:

	Balance 2018	Additions	Disposals/ Transfers	Balance 2019
NI- u danna ialah arasasa		raditions	Transfers	2017
Non-depreciable assets:	770 126			770 127
Land \$	779,136	-	(1.000.0(5)	779,136
Construction in progress	2,301,965	2,217,594	(1,923,265)	2,596,294
Total non-depreciable assets	3,081,101	2,217,594	(1,923,265)	3,375,430
Depreciable assets:				
Land improvements	9,738,124	-	-	9,738,124
Plant and building	218,162,852	351,499	-	218,514,351
Interceptor lines	67,544,012	1,656,492	-	69,200,504
Office equipment	775,612	288,980	-	1,064,592
Trucks and autos	841,568	55,803	(35,546)	861,825
Total depreciable assets	297,062,168	2,352,774	(35,546)	299,379,396
Less accumulated depreciation:				
Land improvements	(5,289,774)	(587,409)	-	(5,877,183)
Plant and building	(72,253,201)	(9,333,104)	-	(81,586,305)
Interceptor lines	(17,097,510)	(2,453,263)	-	(19,550,773)
Office equipment	(645,254)	(80,309)	-	(725,563)
Trucks and autos	(829,176)	(14,018)	35,546	(807,648)
Total accumulated depreciation	(96,114,915)	(12,468,103)	35,546	(108,547,472)
Total depreciable assets, net	200,947,253	(10,115,329)		190,831,924
Total capital assets, net \$	204,028,354	(7,897,735)	(1,923,265)	194,207,354

Changes in capital assets not being depreciated consists of additions to construction in progress of \$2,217,594 related to ongoing projects. Decreases in construction in progress related to transfers of interceptor lines of \$1,656,492 and office equipment of \$266,773.

Changes in capital assets being depreciated also consists of additions outside of construction-in-progress of \$351,499 to plant and building, \$22,207 to office equipment and \$55,803 to trucks and autos and disposals of \$35,546 from trucks and autos.

# (6) Capital Assets, continued

Changes in capital assets for 2018 were as follows:

	Balance 2017	Additions	Disposals/	Balance 2018
		Additions	<b>Transfers</b>	2018
Non-depreciable assets:				
Land \$	779,136	-	-	779,136
Construction in progress	82,908,664	8,217,002	(88,823,701)	2,301,965
Total non-depreciable assets	83,687,800	8,217,002	(88,823,701)	3,081,101
Depreciable assets:				
Land improvements	9,738,124	-	-	9,738,124
Plant and building	133,494,901	84,667,951	-	218,162,852
Interceptor lines	62,653,035	4,890,977	-	67,544,012
Office equipment	766,585	9,027	-	775,612
Trucks and autos	911,116		(69,548)	841,568
Total depreciable assets	207,563,761	89,567,955	(69,548)	297,062,168
Less accumulated depreciation:				
Land improvements	(4,700,468)	(589,306)	-	(5,289,774)
Plant and building	(66,057,323)	(6,195,878)	-	(72,253,201)
Interceptor lines	(14,721,147)	(2,376,363)	-	(17,097,510)
Office equipment	(589,109)	(56,145)	-	(645,254)
Trucks and autos	(890,242)	(8,482)	69,548	(829,176)
Total accumulated depreciation	(86,958,289)	(9,226,174)	69,548	(96,114,915)
Total depreciable assets, net	120,605,472	80,341,781		200,947,253
Total capital assets, net \$	204,293,272	88,558,783	(88,823,701)	204,028,354

Changes in capital assets not being depreciated consists of additions to construction in progress of \$8,217,002 related to ongoing projects. Decreases in construction in progress related to transfers of plant, building and equipment of \$83,932,724 and interceptor pipelines of \$4,890,977.

Changes in capital assets being depreciated consists of additions of \$84,667,951 to plant and building sourcing from construction-in-progress of \$83,932,724 and additions outside of construction-in-progress of \$735,227, \$4,890,977 to interceptor pipelines sourcing from transfers from construction in progress, and \$9,027 of additions to office equipment.

# (6) Capital Assets, continued

# **Construction In Process**

The Authority is involved in various construction projects throughout the year. Once completed, projects are capitalized and depreciated over the life of the asset.

Construction in progress at June 30 consists of the following projects:

Projects		2017	2018	2019
Hesperia Wastewater Reclamation Plant	\$	40,285,673	-	-
Apple Valley Wastewater Reclamation Plant		36,974,149	-	-
Nanticoke Gravity Interceptor		4,708,833	-	-
Desert Knolls Wash		201,637	353,845	-
Lab-EC-IT-Constr. Bldg (Butler Bldg)		277,506	277,506	280,166
Oro Grande Inteceptor Project		266,799	268,849	282,116
Micro-grid / Battery Storage Project		135,973	1,173,574	1,478,417
Digester Repairs			-	469,104
Total Ignition SCADA Project		-	150,000	-
Various other minor projects > \$50,000	_	58,094	78,191	86,491
Total	\$_	82,908,664	2,301,965	2,596,294

# (7) Compensated Absences

The changes to compensated absences balance at June 30 were as follows:

=	Balance 2018	Additions	<b>Deletions</b>	Balance 2019	Due Within One Year	Due in More Than One Year
\$ _	288,019	340,916	(366,900)	262,035	65,509	196,526
	Balance			Balance	<b>Due Within</b>	<b>Due in More</b>
_	2017	Additions	Deletions	2018	One Year	Than One Year

# (8) Other Payables

At June 30 2019, other payables are related to a legal settlement with a former employee.

Other payable future payments to maturity are as follows:

Fiscal Year	_	Total
2020	\$	6,852
2021		6,852
2022		1,678
Total		15,382
Less current		(6,852)
Total non-current	\$	8,530

# (9) Lease Payable

Lease payable for 2019 was as follows:

	_	2018	Additions	<b>Payments</b>	2019
Lease payable:					
KS State Bank	\$_	429,152		(89,930)	339,222
Less current	_	(89,930)			(92,834)
Total non-current	\$_	339,222			246,388

Lease payable for 2018 was as follows:

	 2017	Additions	<b>Payments</b>	2018
Lease payable:				
KS State Bank	\$ 	532,943	(103,791)	429,152
Less current	 <u>-</u>			(89,930)
Total non-current	\$ -			339,222

#### KS State Bank - Brown Bear Tractor

On August 1, 2017, the Authority entered into a lease purchase option agreement with KS State Bank for the purchase acquisition of a Brown Bear Tractor in the amount of \$532,943. Terms of the agreement call for annual principal and interest payments, at the rate of 9.159%, with an expected maturity in August 2022.

Fiscal Year		Principal	Interest	<u>Total</u>
2020	\$	92,834	10,957	103,791
2021		95,833	7,958	103,791
2022		98,928	4,863	103,791
2023	_	51,627	1,668	53,295
Total		339,222	25,446	364,668
Less current	_	(92,834)		
Total non-current	\$ _	246,388		

2018

Additions

**Payments** 

2019

# (10) Loans Payable

Loans payable at June 30, were as follows:

	-				
State Revolving Fund Loans (SRF):					
9.5 MGD Improvements Project	\$	510,119	-	(251,786)	258,333
11 MGD Expansion Project		2,218,127	-	(538,835)	1,679,292
North Apple Valley Interceptor		1,421,928	-	(222,603)	1,199,325
Phase III-A Facility		11,848,943	-	(707,688)	11,141,255
Upper Narrows Pipeline Replacemen	nt	3,187,941	-	(197,175)	2,990,766
Sub-Regional – Hesperia		37,758,385	-	(1,090,893)	36,667,492
Sub-Regional - Apple Valley		26,455,229	-	(764,031)	25,691,198
Nanticoke Gravity Interceptor		4,298,324	-	(189,965)	4,108,359
Southern California Edison Loans:					
So. Cal. Edison loan 2015	-	57,171		(17,427)	39,744
Total		87,756,167		(3,980,403)	83,775,764
Less current	_	(3,980,387)			(4,038,221)
Total non-current	\$	83,775,780			79,737,543
Loans payable at June 30, were as fol	llows	:			
Loans payable at June 30, were as fol	llows	: 2017	Additions	<b>Payments</b>	2018
• •	llows		Additions	Payments	2018
State Revolving Fund Loans (SRF):	-	2017	Additions		
State Revolving Fund Loans (SRF): 9.5 MGD improvements project	llows	<b>2017</b> 755,525	Additions	Payments (245,406) (529,047)	<b>2018</b> 510,119 2,218,127
State Revolving Fund Loans (SRF):	-	2017	Additions	(245,406)	510,119
State Revolving Fund Loans (SRF): 9.5 MGD improvements project 11 MGD expansion project	-	755,525 2,747,174	Additions	(245,406) (529,047)	510,119 2,218,127
State Revolving Fund Loans (SRF): 9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor	\$	755,525 2,747,174 1,639,102	Additions	(245,406) (529,047) (217,174)	510,119 2,218,127 1,421,928
State Revolving Fund Loans (SRF): 9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A	\$	755,525 2,747,174 1,639,102 12,538,026	3,656,300	(245,406) (529,047) (217,174) (689,083)	510,119 2,218,127 1,421,928 11,848,943
State Revolving Fund Loans (SRF):  9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439	- - - - -	(245,406) (529,047) (217,174) (689,083)	510,119 2,218,127 1,421,928 11,848,943 3,187,941
State Revolving Fund Loans (SRF):  9.5 MGD improvements project  11 MGD expansion project  North Apple Valley Interceptor  Phase III-A  Upper Narrows Pipeline Replacement Sub-Regional – Hesperia	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085	3,656,300	(245,406) (529,047) (217,174) (689,083)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385
State Revolving Fund Loans (SRF):  9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement Sub-Regional – Hesperia Sub-Regional – Apple Valley	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085 22,230,947	3,656,300 4,224,282	(245,406) (529,047) (217,174) (689,083) (193,498)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385 26,455,229
State Revolving Fund Loans (SRF):  9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement Sub-Regional – Hesperia Sub-Regional – Apple Valley Nanticoke loan Southern California Edison Loan: So. Cal. Edison loan 2015	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085 22,230,947	3,656,300 4,224,282	(245,406) (529,047) (217,174) (689,083) (193,498)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385 26,455,229
State Revolving Fund Loans (SRF):  9.5 MGD improvements project  11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement Sub-Regional – Hesperia Sub-Regional – Apple Valley Nanticoke loan Southern California Edison Loan:	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085 22,230,947 4,083,755	3,656,300 4,224,282	(245,406) (529,047) (217,174) (689,083) (193,498) - (196,889)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385 26,455,229 4,298,324
State Revolving Fund Loans (SRF):  9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement Sub-Regional – Hesperia Sub-Regional – Apple Valley Nanticoke loan Southern California Edison Loan: So. Cal. Edison loan 2015	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085 22,230,947 4,083,755 75,453	3,656,300 4,224,282	(245,406) (529,047) (217,174) (689,083) (193,498) - (196,889)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385 26,455,229 4,298,324
State Revolving Fund Loans (SRF):  9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement Sub-Regional – Hesperia Sub-Regional – Apple Valley Nanticoke loan Southern California Edison Loan: So. Cal. Edison loan 2015 So. Cal. Edison loan 2016	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085 22,230,947 4,083,755 75,453 7,934	3,656,300 4,224,282 411,458	(245,406) (529,047) (217,174) (689,083) (193,498) - (196,889) (18,282) (7,934)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385 26,455,229 4,298,324 57,171
State Revolving Fund Loans (SRF):  9.5 MGD improvements project 11 MGD expansion project North Apple Valley Interceptor Phase III-A Upper Narrows Pipeline Replacement Sub-Regional – Hesperia Sub-Regional – Apple Valley Nanticoke loan Southern California Edison Loan: So. Cal. Edison loan 2015 So. Cal. Edison loan 2016  Total	\$	755,525 2,747,174 1,639,102 12,538,026 3,381,439 34,102,085 22,230,947 4,083,755 75,453 7,934 81,561,440	3,656,300 4,224,282 411,458	(245,406) (529,047) (217,174) (689,083) (193,498) - (196,889) (18,282) (7,934)	510,119 2,218,127 1,421,928 11,848,943 3,187,941 37,758,385 26,455,229 4,298,324 57,171

# (10) Loans Payable, continued

# SRF - 9.5 MGD Improvements Project

In October 1999, the Authority obtained a \$4,069,859 loan from the State Revolving Fund to provide funds for the 9.5 MGD Improvements Projects. Terms of the agreement call for annual principal and interest payments due on September 15<sup>th</sup> at the rate of 2.600%, maturing in fiscal year 2020.

Future long-term debt service requirements to maturity are as follows:

Fiscal Year		Principal	Interest	Total
2020	\$_	258,333	6,717	265,050
Total		258,333	19,980	530,099
Less current	_	(258,333)		
Total non-current	\$_			

## SRF - 11.0 MGD Expansion Project

In December 2001, the Authority obtained an \$11,430,726 loan at a zero percent interest rate from the State Revolving Fund to provide funds for the 11.0 MGD Expansion Project. Terms of the agreement call for annual payments due on April 3<sup>rd</sup>, maturing in fiscal year 2022. The Authority is imputing interest expense at the rate of 1.850% per annum.

Fiscal Year		Principal	Interest	Total
2020	\$	548,803	31,067	579,870
2021		558,956	20,914	579,870
2022	_	571,533	8,336	579,869
Total		1,679,292	60,317	1,739,609
Less current	_	(548,803)		
Total non-current	\$ _	1,130,489		

# (10) Loans Payable, continued

# SRF Loan Payable - North Apple Valley Interceptor

In September 2004, the Authority obtained a \$4,084,688 loan from the State Revolving Fund to provide funds for the North Apple Valley Interceptor. Terms of the agreement call for annual principal and interest payments due on February 13<sup>th</sup> at the rate of 2.500%, maturing in fiscal year 2024.

Future long-term debt service requirements to maturity are as follows:

Fiscal Year		Principal	Interest	Total
2020	\$	228,168	17,990	246,158
2021		233,872	14,567	248,439
2022		239,719	11,059	250,778
2023		245,712	7,464	253,176
2024	_	251,854	3,778	255,632
Total		1,199,325	54,858	1,254,183
Less current	_	(228,168)		
Total non-current	\$ _	971,157		

#### SRF Loan Payable - Phase III-A Facility

On October 11, 2010, the Authority entered into a loan agreement to receive up to \$18,581,561 from the California State Water Resources Control Board to construct a water treatment facility at the Authority's plant site in the City of Victorville. The total loan amount is \$18,581,561 which includes a contingent principal forgiveness of \$3,000,000 received during the fiscal year ended June 30, 2013. Terms of the agreement call for annual principal and interest payments due on June 30<sup>th</sup> at the rate of 2.700%, maturing in fiscal year 2032.

Fiscal Year		Principal	Interest	Total
2020	\$	726,796	300,814	1,027,610
2021		746,419	281,191	1,027,610
2022		766,573	261,037	1,027,610
2023		787,270	240,340	1,027,610
2024		808,527	219,084	1,027,611
2025-2029		4,382,115	755,934	5,138,049
2030-2032	_	2,923,555	159,274	3,082,829
Total		11,141,255	2,217,674	13,358,929
Less current	_	(726,796)		
Total non-current	\$ _	10,414,459		

# (10) Loans Payable, continued

#### SRF Loan Payable - Upper Narrows Pipeline Replacement

On September 30, 2013, the Authority entered into a loan agreement to receive up to \$4,295,703 from the California State Water Resources Control Board to construct the Upper Narrows Pipeline Replacement. Terms of the agreement call for annual principal and interest payments due on December 31<sup>st</sup> at the rate of 1.900%, maturing in fiscal year 2033.

Future long-term debt service requirements to maturity are as follows:

Fiscal Year		Principal	Interest	Total
2020	\$	200,921	56,824	257,745
2021		204,738	53,007	257,745
2022		208,628	49,117	257,745
2023		212,592	45,153	257,745
2024		216,632	41,114	257,746
2025-2029		1,146,486	142,243	1,288,729
2030-2033	_	800,769	32,858	833,627
Total		2,990,766	420,316	3,411,082
Less current	_	(200,921)		
Total non-current	\$ _	2,789,845		

#### SRF Loan Payable - Subregional Wastewater Reclamation Plant - City of Hesperia

On May 20, 2014, the Authority entered into a loan agreement with the California State Water Resources Control Board to construct a subregional wastewater reclamation plant in the City of Hesperia. The final amended agreement totaled \$37,758,385 which included construction costs and construction period interest. Terms of the agreement call for annual principal and interest payments due on February 28<sup>th</sup>, at the rate of 1.000%, maturing in fiscal year 2048.

Fiscal Year		Principal	Interest	Total
2020	\$	1,096,175	366,675	1,462,850
2021		1,107,137	355,713	1,462,850
2022		1,118,209	344,642	1,462,850
2023		1,129,391	333,460	1,462,850
2024		1,140,685	322,166	1,462,851
2025-2029		5,876,824	1,437,428	7,314,252
2030-2034		6,176,601	1,137,651	7,314,252
2035-2039		6,491,670	822,582	7,314,252
2040-2044		6,822,810	491,442	7,314,252
2045-2048	_	5,707,990	143,410	7,314,252
Total		36,667,492	5,755,169	43,885,510
Less current	_	(1,096,175)		
Total non-current	\$ _	35,571,317		

# (10) Loans Payable, continued

# SRF Loan Payable - Subregional Wastewater Reclamation Plant - Town of Apple Valley

On May 22, 2014, the Authority entered into a loan agreement with the California State Water Resources Control Board to construct a subregional wastewater reclamation plant in the Town of Apple Valley. The final amended loan agreement totaled \$26,455,229 which included construction costs and construction period interest. Terms of the agreement call for annual principal and interest payments due on February 28<sup>th</sup>, at the rate of 1.000%, maturing in fiscal year 2048. As of June 30, 2019, the Authority did not have an outstanding loan receivable balance. As of June 30, 2018, the Authority had \$82,946 in loan receivable.

Future long-term debt service requirements to maturity are as follows:

Fiscal Year		Principal	Interest	Total
2020	\$	768,039	256,912	1,024,951
2021		775,719	249,232	1,024,951
2022		783,476	241,474	1,024,951
2023		791,311	233,640	1,024,951
2024		799,224	225,727	1,024,951
2025-2029		4,117,616	1,007,138	5,124,754
2030-2034		4,327,656	797,099	5,124,754
2035-2039		4,548,410	576,345	5,124,754
2040-2044		4,780,424	344,330	5,124,754
2045-2048	_	3,999,323	100,480	5,124,754
Total		25,691,198	4,032,377	30,748,525
Less current	_	(768,039)		
Total non-current	\$ _	24,923,159		

#### SRF Loan Payable - Nanticoke Gravity Interceptor

On August 14, 2014, the Authority entered into a loan agreement with the California State Water Resources Control Board to construct the Nanticoke Pump Station Bypass Sewer project. The final amended loan agreement totaled \$4,495,213 which included construction costs and construction period interest. Terms of the agreement call for annual principal and interest payments due on June 30<sup>th</sup>, at the rate of 1.900%, maturing in fiscal year 2037.

Fiscal Year	Principal	Interest	Total
2020	193,574	78,059	271,633
2021	197,252	74,381	271,633
2022	201,000	70,633	271,633
2023	204,819	66,814	271,633
2024	208,710	62,923	271,633
2025-2029	1,104,561	253,602	1,358,163
2030-2034	1,213,559	144,605	1,358,164
2035-2037	784,884	30,013	814,897
Total	4,108,359	781,030	4,889,389
Less current	(193,574)		
Total non-current	\$ 3,914,785		

# (10) Loans Payable, continued

#### Southern California Edison Loan 2015

On September 9, 2014, the Authority entered into an Energy Management Solutions loan agreement as an incentive to encourage the Authority to develop an energy saving project. The loan agreement with Southern California Edison includes a zero-percent interest loan in the amount of \$117,298 to provide funds for the acquisition of energy efficient equipment used in the Aeration Efficiency project. Terms of the agreement call for monthly principal payments with an expected maturity in fiscal year 2022.

Future long-term debt service requirements to maturity are as follows:

Fiscal Year		Principal	Interest	Total
2020	\$	17,412	-	17,412
2021		17,412	-	17,412
2022	_	4,920		4,920
Total		39,744		39,744
Less current	_	(17,412)		
Total non-current	\$ _	22,332		

#### Southern California Edison Loan 2016

On January 25, 2016, the Authority entered into an Energy Management Solutions loan agreement as an incentive to encourage the Authority to develop an energy saving project. The loan agreement with Southern California Edison loan includes a zero-percent interest loan in the amount of \$153,392 to provide funds for the acquisition of energy efficient equipment used for the Aeration Efficiency project. Terms of the agreement call for monthly principal payments with an expected maturity in fiscal year 2018. As of June 30, 2018, the loan was paid-in-full.

# (11) Other Post-employment Benefits (OPEB) Plan

#### General Information about the OPEB Plan

#### Plan Description

The Authority offers post-employment medical benefits to retired employees who satisfy the eligibility rules, subject to certain restrictions as determined by the Authority. Dependents are also eligible to receive benefits. Retirees may enroll in any plan available through the Authority's CalPERS Medical Program.

The Plan is a single-employer defined benefit OPEB plan administered by the Authority. The Authority's Board has the authority to establish and amend the benefit terms and financing requirements of the Plan. The Authority does not have an OPEB trust established and no assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### Benefits Provided

The Authority's Plan is open to qualified employees who have attained age 50, retired from and were employed by the Authority at least five years.

#### (11) Other Post-employment Benefits (OPEB) Plan, continued

#### Employees Covered by Benefit Terms

At June 30, the following employees were covered by the benefit terms:

	2019	2018
Inactive employees or beneficiaries currently receiving benefit payments	17	16
Inactive employees entitled to but not receiving benefit payments	7	-
Active employees	32	35
Total Plan membership	56	51

#### **Contributions**

The Plan and its contribution requirements for eligible retired employees of the Authority are established and may be amended by the Board of Commissioners. The Authority pays 100% of the cost of health insurance for retirees under any group plan offered by CalPERS, subject to certain restrictions as determined by the Authority. The Authority's cap is \$571 per month which is in compliance with California Government Code Section 22892. The annual contribution is based on the actuarially determined contribution.

As of the fiscal year ended June 30, the contributions were as follows:

	 2019	2018
Contributions – employer	\$ 114,948	94,258

As of June 30 2019 and 2018, employer pension contributions of \$114,948 and \$94,258 were recognized as a reduction of the total OPEB liability in the fiscal year ended June 30, 2019 and 2018, respectively.

#### Total OPEB Liability

The Authority's total OPEB liability was measured as of June 30, 2019 and 2018, and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as of June 30, 2019 and 2018, respectively. Standard actuarial update procedures were used to project and discount from valuation to measurement dates.

# (11) Other Post-employment Benefits (OPEB) Plan, continued

# Total OPEB Liability, continued

**Actuarial Assumptions** 

As of the June 30, 2019 and 2018, the total OPEB liability was determined using the following actuarial assumptions and applied to all periods included in the measurement, unless otherwise specified:

Funding method	Entry age normal cost, level percent of pay
Asset valuation method	Market value of assets (\$0, plan is not yet funded)
Municipal bond index	Bond Buyer General Obligation 20-Bond Municipal Bond Index
Inflation	2.75 percent
Salary increases	3.25 and 2.75 percent
Discount rate	3.51 and 3.80 percent
Healthcare cost trend rates	7.00 and 4.00 percent per year
Participants valued	100% percent of projected health insurance premiums for retirees at age 50 with a minimum 5 years of service subject to certain restrictions determined by the Authority.

#### Discount Rate

As of June 30, 2019 and 2018, the discount rate used to measure the total OPEB liability was 3.51 and 3.80 percent, respectively. The projection of cash flows used to determine the discount rate assumed that Authority contributions will be made at rates equal to the actuarially determined contribution rates.

# Changes in the Total OPEB Liability

	Total OPEB Liability 2018-2019	Total OPEB Liability 2017-2018
Balance at beginning of year \$	2,285,368	2,257,004
Changes for the year:		
Service cost	38,990	37,946
Interest	86,142	84,676
Changes in benefit terms	-	-
Differences between expected		
and actual experience	85,165	-
Changes in assumptions	779,126	-
Benefit payments	(114,948)	(94,258)
Net changes	874,475	28,364
Balance at end of year \$	3,159,843	2,285,368

# (11) Other Post-employment Benefits (OPEB) Plan, continued

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.80 percent) or 1-percentage-point higher (4.80 percent) than the current discount rate:

At June 30, 2019, the discount rate comparison was the following:

		Current	Discount Rate
	<b>Discount Rate -</b>	<b>Discount Rate</b>	+ 1%
	1% (2.51%)	(3.51%)	(4.51%)
Authority's total OPEB liability	\$ 3,574,867	3,159,843	2,818,864

At June 30, 2018, the discount rate comparison was the following:

		Prior Year	<b>Discount Rate</b>
	<b>Discount Rate -</b>	<b>Discount Rate</b>	+ 1%
	1% (2.80%)	(3.80%)	(4.80%)
Authority's total OPEB liability	\$ 2,603,574	2,285,368	2,024,772

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (3.00 percent decreasing to 2.00 percent) or 1-percentage-point higher (5.00 percent decreasing to 4.00 percent) than the current healthcare cost trend rates:

At June 30, 2019, the healthcare cost trend rate comparison was the following:

			<b>Healthcare Cost</b>	
	-	1% Decrease (6.00% decreasing to 5.00%)	Trend Rates (7.00% decreasing to 6.00%)	1% Increase (8.00% decreasing to 7.00%)
Authority's total OPEB liability	\$	2,992,360	3,159,843	3,503,196

At June 30, 2018, the discount rate comparison was the following:

		Healthcare Cost		
	. <u>-</u>	1% Decrease (3.00% decreasing to 2.00%)	Trend Rates (4.00% decreasing to 3.00%)	1% Increase (5.00% decreasing to 4.00%)
Authority's total OPEB liability	\$	2,196,518	2,285,368	2,367,740

For the year ended June 30, 2019 and 2018, the Authority recognized OPEB expense of \$150,016 and \$122,622, respectively.

# (11) Other Post-employment Benefits (OPEB) Plan, continued

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Authority reported the following deferred outflows of resources or deferred inflows of resources related to OPEB.

	_	<b>June 30, 2019</b>		
Description		Deferred Outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience	\$	74,047	-	
Changes in assumptions	_	677,412		
Total	\$	751,459		

At June 30, 2018, the Authority reported no deferred outflows of resources or deferred inflows of resources related to OPEB.

#### Schedule of Changes in the Authority's Total OPEB Liability and Related Ratios

See the Required Supplementary Schedule.

#### (12) Defined Benefit Pension Plan

#### Plan Description

All qualified permanent and probationary employees are eligible to participate in the Authority's separate Miscellaneous Employee Pension Plans, cost-sharing multiple employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plan are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website or may be obtained from their executive office: 400 P Street, Sacramento, CA, 95814.

#### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: The Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

On September 12, 2012, the California Governor signed the California Public Employees' Pension Reform Act of 2013 (PEPRA) into law. PEPRA took effect January 1, 2013. The new legislation closed the Authority's CalPERS 2.5% at 55 Risk Pool Retirement Plan to new employee entrants, not previously employed by an agency under CalPERS, effective December 31, 2013. All employees hired after January 1, 2013 are eligible for the Authority's CalPERS 2.0% at 62 Retirement Plan under PEPRA.

#### (12) Defined Benefit Pension Plan, continued

#### Benefits Provided, continued

The Plans' provision and benefits in effect at June 30, 2019, are summarized as follows:

	Miscellaneous Plan	
	Tier 1	Tier 2
	Prior to	On or after
Hire date	January 1, 2013	January 1, 2013
Benefit formula	2.5% @ 55	2.0% @ 62
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 55	52 - 67
Monthly benefits, as a % of		
eligible compensation	2.0% to 2.5%	1.0% to 2.5%
Required employee contribution rates	8.000%	6.250%
Required employer contribution rates	10.022%	6.842%

#### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates, for all public employers, be determined on an annual basis by the actuary and shall be effective on July 1<sup>st</sup>, of each fiscal year following notice of the change in rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Authority is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

As of the fiscal year ended June 30, the contributions to the Authority's Plan were as follows:

	_	Miscellane	eous Plan
	_	2019	2018
Contributions – employer	\$	607,170	528,660
Contributions – employee (paid by employer)	_		51,957
Total employer paid contributions	\$_	607,170	580,617

#### Net Pension Liability

As of the fiscal year ended June 30, the Authority reported a net pension liability for its proportionate share of the net pension liability of the Plan was as follows:

		Proportionate Share of			
		<b>Net Pension Liability</b>			
		2019 2018			
Miscellaneous Plan	\$_	5,641,328	5,750,574		

# (12) Defined Benefit Pension Plan, continued

#### Net Pension Liability, continued

The Authority's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2018 and 2017, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30 2017, rolled forward to June 30, 2018 and June 30, 2016, rolled forward to June 30, 2017, respectively, using standard update procedures. The Authority's proportion of the net pension liability was based on a projection of the Authority's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

The Authority's change in the proportionate share of the pension liability for the Plan as of the measurement date: June 30, 2018, was as follows:

	Miscellaneous
<b>Proportion at Measurement Date</b>	Plan
Proportion – June 30, 2017	0.05799%
Proportion – June 30, 2018	0.05854%
Change – Increase (Decrease)	0.00056%

The Authority's change in the proportionate share of the pension liability for the Plan as of the measurement date: June 30, 2017, was as follows:

	Miscellaneous
<b>Proportion at Measurement Date</b>	Plan
Proportion – June 30, 2016	0.05792%
Proportion – June 30, 2017	0.05799%
Change – Increase (Decrease)	0.00007%

As of June 30, 2019 and 2018, the Authority recognized pension expense of \$976,217 and \$989,426, respectively.

# (12) Defined Benefit Pension Plan, continued

# Deferred Pension Outflows (Inflows) of Resources

As of the fiscal year ended June 30, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		June 3	0, 2019	June 30, 2018	
Description		Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to the measurement date	\$	607,170	-	528,660	-
Net differences between actual and expected experience		142,793	-	-	(89,437)
Net changes in assumptions		485,515	-	769,187	-
Net differences between projected and actual earnings on plan investments		27,890	-	188,318	-
Net differences between actual contribut and proportionate share of contribution		-	(27,310)	1,258	-
Net adjustment due to differences in proportions of net pension liability	_		(61,316)	255,049	
Total	\$ _	1,263,368	(88,626)	1,742,472	(89,437)

As of June 30, 2019 and 2018, employer pension contributions of \$607,160 and \$528,660, reported as deferred outflows of resources related to contributions subsequent to the measurement date were and will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2020 and 2019, respectively.

At June 30, 2019, the Authority recognized other amounts reported by the Plan actuarial as deferred outflows of resources and deferred inflows of resources related to the pension liability. Pension related amounts will be recognized as pension expense as follows.

	Deferred	
Fiscal Year		Outflows/(Inflows)
<b>Ending June 30:</b>		of Resources
2019	\$	478,615
2020		298,692
2021		(170,727)
2022		(39,008)
2023		-
Thereafter		_

#### (12) Defined Benefit Pension Plan, continued

# **Actuarial Assumptions**

The total pension liability in the June 30, 2018 and 2017 actuarial valuation reports were determined using the following actuarial assumptions:

The following is a summary of the actuarial assumptions and methods:

Valuation dates June 30, 2017 and 2016 Measurement dates June 30, 2018 and 2017

Actuarial cost method Entry Age Normal in accordance with the requirements

of GASB Statement No. 68

Actuarial assumptions:

Discount rate 7.15%

Inflation 2018 - 2.50%

2017 - 2.75%

Salary increases Varies by Entry Age and Service

Investment Rate of Return 7.50 % Net of Pension Plan Investment and

Administrative Expenses; includes inflation

Mortality Rate Table\* Derived using CalPERS' Membership Data for all Funds

Period upon which actuarial

**Experience Survey assumptions** 

were based 2018 – 1997–2015

2017 - 1997-2011

Post Retirement Benefit 2018 – Contract COLA up to 2.50% until Purchasing

Power Protection Allowance Floor on Purchasing

Power applies, 2.50% thereafter

2017 – Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing

Power applies, 2.75% thereafter

#### Discount Rate

The discount rate used to measure the total pension liability was 7.15% for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the Plan, the amortization and smoothing periods recently adopted by CalPERS were utilized. The crossover test was performed for a miscellaneous agent plan and a safety agent plan selected as being more at risk of failing the crossover test and resulting in a discount rate that would be different from the long-term expected rate of return on pension investments.

Based on the testing of the plans, the tests revealed the assets would not run out. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

<sup>\*</sup> The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 Experience Study report. Further details of the Experience Study can be found on the CalPERS website.

# (12) Defined Benefit Pension Plan, continued

# Discount Rate, continued

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

At June 30, 2019, the long-term expected real rate of return by asset class was as follows:

Asset Class	New Strategic Allocation	Real Return Years 1–10*	Real Return Year 11+**
Global Equity	50.0%	4.80%	2.98%
Global Fixed Income	28.0%	1.00%	2.62%
Inflation Sensitive	0.0%	77.00%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Infrastructure and Forestland	0.0%	0.00%	0.00%
Liquidity	1.0%	0.00%	-0.92%
Total	100.0%		

<sup>\*</sup> An expected inflation of 2.5% used for this period

At June 30, 2018, the long-term expected real rate of return by asset class was as follows:

Asset Class	New Strategic Allocation	Real Return Years 1–10*	Real Return Year 11+**
Global Equity	47.0%	4.90%	5.38%
Global Fixed Income	19.0%	0.80%	2.27%
Inflation Sensitive	6.0%	0.60%	1.39%
Private Equity	12.0%	6.60%	6.63%
Real Estate	11.0%	2.80%	5.21%
Infrastructure and Forestland	3.0%	3.90%	5.36%
Liquidity	2.0%	-0.40%	-0.90%
Total	100.0%		

<sup>\*</sup> An expected inflation of 2.5% used for this period

<sup>\*\*</sup> An expected inflation of 3.0% used for this period

<sup>\*\*</sup> An expected inflation of 3.0% used for this period

# (12) Defined Benefit Pension Plan, continued

# Sensitivity of the Proportionate Share of Net Pension Liability to Changes in the Discount Rate

The following table presents the Authority's proportionate share of the net position liability for the Plan, calculated using the discount rate, as well as what the Authority's proportional share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

At June 30, 2019, the discount rate comparison was the following:

	<b>Discount Rate</b>	Current	<b>Discount Rate</b>
	<b>−1%</b>	<b>Discount Rate</b>	+ 1%
	(6.15%)	(7.15%)	(8.15%)
Authority's			
Net pension liability	\$8,371,767	5,641,328	3,387,395

At June 30, 2018, the discount rate comparison was the following:

	<b>Discount Rate</b>	Current	<b>Discount Rate</b>
	<b>−1%</b>	<b>Discount Rate</b>	+ 1%
	(6.15%)	(7.15%)	(8.15%)
Authority's			
Net pension liability	\$ 8,495,325	5,750,574	3,477,323

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued CalPERS financial reports. See the Required Supplementary Schedules.

# Payable to the Pension Plan

At June 30, 2019 and 2018, the Authority reported no payables for the outstanding amount of contribution to the pension plan.

## (13) Net Position

Calculation of net position as of June 30, was as follows:

	_	2019	2018
Net investment in capital assets:			
Capital assets – not being depreciated	\$	3,375,430	3,081,101
Capital assets, net - being depreciated		190,831,924	200,947,253
Lease payable		(339,222)	(429,152)
Loans payable	_	(83,775,764)	(87,756,167)
Total net investment in capital assets	_	110,092,368	115,843,035
Restricted net position:			
Restricted for debt service	_	5,147,861	5,285,091
Total restricted net position	_	5,147,861	5,285,091
Unrestricted net position:			
Non-spendable net position:			
Materials and supplies inventory		85,674	83,104
Prepaid expenses and deposits	_	153,115	121,705
Total non-spendable net position		238,789	204,809
Spendable net position are designated as follows	:		
Undesignated net position reserve	_	4,617,292	6,155,471
Total spendable net position	_	4,617,292	6,155,471
Total unrestricted net position	_	4,856,081	6,360,280
Total net position	\$_	120,096,310	127,488,406

## (14) Adjustment to Net Position

## Other Post-employment Benefits (OPEB) – GASB 75 Implementation

In fiscal year 2018, the Authority implemented GASB pronouncements 75 to recognize its total other post-employment benefits (OPEB) liability. As a result of the implementation, the Authority recognized the OPEB liability and recorded a prior period adjustment, a decrease to net position, of \$2,257,004 at July 1, 2017. The Authority recorded a prior period adjustment, an increase to net position, to reclassify from liabilities to net position, the prior year's OPEB liability, recognized in accordance with GASB 45, of \$1,419,041 at July 1, 2017.

The adjustment to net position was as follows:

Net position at July 1, 2017, as previously stated	\$ 130,604,896
Effect of adjustment to record total other post-employment benefits liability Effect of adjustment to remove other	(2,257,004)
post-employment benefits liability under GASB 45	1,419,041
Subtotal adjustments to net position	(837,963)
Net position at July 1, 2017, as restated	\$ 129,766,933

## (15) Risk Management

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority is a member of the California Sanitation Risk Management Authority (CSRMA), an intergovernmental risk sharing joint powers authority currently operating as a common risk management and loss prevention program for 60 California Sanitation Authorities. The Authority pays an annual premium to CSRMA for its public liability and workers compensation risk coverage. The Agreement for formation of the CSRMA provides that CSRMA will be self-sustaining through member premiums and will provide specific excess insurance through commercial companies. The CSRMA is allowed to make additional assessments to its members based on a retrospective premium adjustment process.

At June 30, 2019, the Authority participated in the CSRMA programs as follows:

- General and automotive liability, including errors and omissions and employment practices liability (EPL): The Authority is insured through the CSRMA. Coverage includes excess liability applicable to the general and automobile liability section, excess layer of \$10,000,000 over the \$15,500,000 excess of the first \$500,000 insured layer with a \$5,000 deductible, \$2,500 deductible for errors and omissions, a \$25,000 deductible for EPL per occurrence, and a sewer backup deductible of \$10,000. Re-insurance is purchased above the \$500,000 layer to \$15,000,000 through CSRMA.
- Workers' compensation and employer's liability: The Authority is insured through the CSRMA up to \$750,000 with a deductible of \$0 per claim. The Authority purchased through CSRMA, additional excess workers' compensation coverage and excess employer's liability coverage of \$1,000,000 excess of the first \$750,000.

In addition, the Authority also has the following insurance coverage:

- Master Crime Policy up to \$2,000,000 per loss includes public employee dishonesty, forgery or alteration and theft, disappearance and destruction coverage with a deductible of \$2,500 per claim.
- Special form property coverage up to \$181,389,282, with a deductible of \$5,000 per claim.
- Mobile Vehicle Program coverage up to \$1,012,252, subject to a deductible of \$1,000 per claim and \$2,000 in total.
- Pollution and remediation legal liability coverage up to \$5,000,000 subject to a deductible of \$25,000 per claim.
- Public entity pollution liability coverage up to \$25,000,000, subject to \$2,000,000 per pollution condition, \$75,000 per pollution condition retention.
- Cyber liability coverage up to \$2,000,000, subject to \$2,000,000 per computer security, \$50,000 per pollution condition retention.
- Fraud Master Policy identity theft coverage up to \$25,000 with a \$0 deductible.

Settled claims have not exceeded any of the coverage amounts in any of the last three fiscal years and there were no reductions in the Authority's insurance coverage during the years ending June 30, 2019, 2018, and 2017. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no IBNR claims payable as of June 30, 2019, 2018, and 2017.

## (16) Governmental Accounting Standards Board Statements Issued, Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to June 30, 2019, that has effective dates that may impact future financial presentations.

#### Governmental Accounting Standards Board Statement No. 84

In January 2017, the GASB issued Statement No. 84 – *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria.

The provisions of this Statement are effective for reporting periods beginning after December 15, 2018. The impact of the implementation of this Statement to the District's financial statements has not been assessed at this time.

## Governmental Accounting Standards Board Statement No. 87

In June 2017, the GASB issued Statement No. 87 - Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

The provisions of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The impact of the implementation of this Statement to the District's financial statements has not been assessed at this time.

## Governmental Accounting Standards Board Statement No. 89

In June 2018, the GASB issued Statement No. 89 – Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

## (16) Governmental Accounting Standards Board Statements Issued, Not Yet Effective

#### Governmental Accounting Standards Board Statement No. 89, continued

This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5–22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund.

This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The requirements of this Statement should be applied prospectively. The impact of the implementation of this Statement to the District's financial statements has not been assessed at this time.

## Governmental Accounting Standards Board Statement No. 90

In August 2018, the GASB issued Statement No. 90 – Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition

The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis. The impact of the implementation of this Statement to the District's financial statements has not been assessed at this time.

## (16) Governmental Accounting Standards Board Statements Issued, Not Yet Effective

#### Governmental Accounting Standards Board Statement No. 91

In August 2018, the GASB issued Statement No. 91 – Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures.

This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. In those arrangements, capital assets are constructed or acquired with the proceeds of a conduit debt obligation and used by third-party obligors in the course of their activities. Payments from third-party obligors are intended to cover and coincide with debt service payments. During those arrangements, issuers retain the titles to the capital assets. Those titles may or may not pass to the obligors at the end of the arrangements.

This Statement requires issuers to disclose general information about their conduit debt obligations, organized by type of commitment, including the aggregate outstanding principal amount of the issuers' conduit debt obligations and a description of each type of commitment. Issuers that recognize liabilities related to supporting the debt service of conduit debt obligations also should disclose information about the amount recognized and how the liabilities changed during the reporting period.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. Earlier application is encouraged.

## (17) Commitments and Contingencies

#### **Grant Awards**

Grant funds received by the Authority are subject to audit by the grantor agencies. Such audit could lead to requests for reimbursements to the grantor agencies for expenditures disallowed under terms of the grant. Management of the Authority believes that such disallowances, if any, would not be significant.

#### **Construction Contracts**

The Authority has a variety of agreements with developers and private parties relating to the installation, improvement or modification of facilities and distribution systems within its service areas. The financing of such improvements is provided primarily from loans for construction and the Authority's capital replacement reserve. At June 30, 2019, the Authority had no open construction contracts. As of June 30, 2018 the Authority had \$239,400 in open construction contracts.

#### Biogas Power Generation and Services Agreement

On March 25, 2013, the Authority entered into an agreement with Anaergia Services, LLC to provide a biogas energy generation services facility at the Authority's wastewater treatment and reclamation plant facility. The purpose of the converted biogas is to provide electrical energy for use in plant operations. Anaergia has constructed the Biogas Facility and Ancillary Facilities at its sole cost and expense. Excess energy can be delivered by the Authority to the grid. The term of the agreement is 20 years from the operation date of July 1, 2015, and matures on June 30, 2035. The Authority will purchase all energy output from Anaergia at a fixed cost of \$734,000 per year, payable in monthly installments of \$61,167. At June 30, 2019 and 2018, the future minimum remaining commitment amounted to \$11,744,000 and \$12,478,000, respectively.

## (17) Commitments and Contingencies, continued

#### Litigation

In the ordinary course of operations, the Authority is subject to claims and litigation from outside parties.

#### Other Items

During the year ended June 30, 2016, the Office of Inspector General, Office of Emergency Management Oversight, U.S. Department of Homeland Security, conducted an audit on funding provided by the Federal Emergency Management Agency (FEMA) passed through the California Office of Emergency Services (Cal OES), for the replacement of the Upper Narrows interceptor line (Project) which was lost during an historic flood. In 2016, and then again in April 2017, the OIG, prepared two draft reports to FEMA regarding the funding of the project. The OIG report issued in April 2017, questioned whether the Project was a "replacement" or new construction. The OIG suggested that the Project was not a replacement because the interceptor line, which had originally been located in the Mojave River, was now placed in a tunnel used to cross the Mojave River. The OIG concluded that tunneling was its reasoning for excessive costs. The OIG has suggested that FEMA claw back expended project costs exceeding \$33 million. The Authority has responded to the OIG draft reports and is awaiting a response. As of date of this report, FEMA has not responded to the OIG's report. Management believes that the Authority will prevail; however, a negative determination would have a serious fiscal impact on the Authority.

#### Funding Future Obligations

The Authority expects to continue as a going concern through the fiscal year-end June 30, 2020. However, certain pertinent conditions and events have given rise to the assessment of doubt about the Authority's ability to continue as a going concern for a reasonable period of time thereafter. At June 30, 2017, the Authority determined several issues that could, if unmitigated, negatively impact the Authority's revenue and necessary cash flows to fund ongoing operations and to service the debt obligations authorized by the governing Members of the Authority. Among the issues are: 1) the current diversion of wastewater flows and withholding of certain connection fees by a member agency; 2) a member agency's late payment for connection fees, and; 3) the pending determination by the Federal Emergency Management Agency (FEMA) to "claw back" grant awards as recommended in a draft report issued by the Office of the Inspector General's Office. The Board of Commissioners and management believe that each of these matters individually and in the aggregate would negatively affect operations and effectively cause the Authority to default on servicing debt obligations in accordance with contractual agreements during fiscal year 2020.

The Authority's plan to mitigate these issues are as follows: 1) the Member Entities are in mediation to resolve the wastewater flow dispute and all parties are seeking resolution; 2) the outstanding balance owed to the Authority by the member agency is expected to be collected in full based on the terms of the Joint Powers Agreement; 3) the Authority anticipates a positive determination by FEMA with regard to grant awards to the Authority. At June 30, 2019, all of the above noted issues remained outstanding.

## (18) Related Party

In April of 2016, a member agency (agency) informed the Authority of their intent to withdraw from the Service Agreement per the 30-year notice requirement.

The Board of Commissioners has engaged a judicial review on the issue of the member agency's flow diversion for the purpose of rendering a non-binding opinion. The flow diversion and withholding of certain connection fees by the member agency has resulted in a dispute that is being resolved with the assistance of a retired judge who has issued an advisory, non-binding opinion. As a result of the dispute regarding the flow diversion, another member agency has retained a portion of its connections fees. After issue of the judge's non-binding opinion, the Authority and its member entities have begun negotiating a settlement of both the flow diversion and the withholding of fees by the member agency.

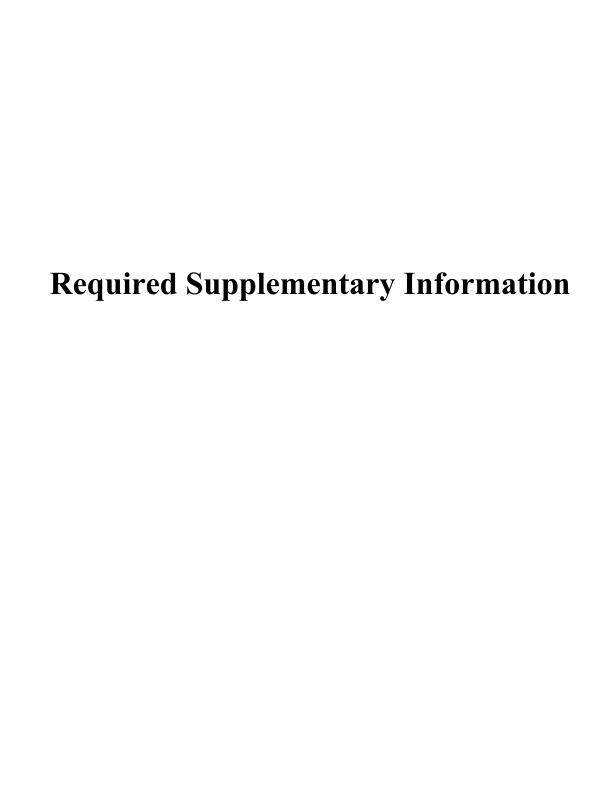
## (18) Related Party, continued

Management believes that the dispute arising out of the flow diversion has a negative impact on cash flow and operations that may or may not be addressed by a rate increase.

## (19) Subsequent Events

Management is not aware of any events or transactions, including estimates that provide additional evidence about conditions that existed at June 30, 2019, or arose subsequent to that date and are considered inherent in the process of preparing these financial statements.







## Victor Valley Wastewater Reclamation Authority Schedules of Changes in the Total OPEB Liability and Related Ratios As of June 30, 2019 Last Ten Years\*

		June 30, 2019	June 30, 2018
Total OPEB Liability			
Service cost	\$	38,990	37,946
Interest		86,142	84,676
Difference between expected and actual experience		85,165	Ξ
Changes in assumptions		779,126	-
Employer contributions		(114,948)	(94,258)
Net change in total OPEB liability		874,475	28,364
Total OPEB liability - beginning		2,285,368	2,257,004
Total OPEB liability – ending	\$	3,159,843	2,285,368
Covered payroll	\$	2,882,328	3,004,335
Total OPEB liability as a percentage of covered payroll	e	109.63%	76.07%
<b>Summary of key assumptions:</b>			
Valuation date		June 30, 2019	June 30, 2018
Actuarial cost method		Entry Age Normal	Entry Age Normal
Inflation		2.75%	2.75%
Healthcare cost trend rates		7.00% in 2020, step down 0.50% each year to 5.00% in 2024	4.00% per year
Salary increases		3.25%	2.75%
Discount rate		3.51%	3.80%
Retirement age		From 50 to 75	From 50 to 75
Mortality		CalPERS 2017 Experience Study; Projected with MW Scale 2018	CalPERS 2014 Experience Study

## **Notes:**

<sup>\*</sup> Historical information presented above follows the measurement periods for which GASB 75 was applicable. The fiscal year ended June 30, 2019, (valuation date of June 30, 2019) was the second year of implementation required by GASB 75; therefore only two years are shown.

# Victor Valley Wastewater Reclamation Authority Schedules of the Proportionate Share of the Net Pension Liability As of June 30, 2019 Last Ten Years\*

Description		Fiscal Year 6/30/2019	Fiscal Year 6/30/2018	Fiscal Year 6/30/2017	Fiscal Year 6/30/2016	Fiscal Year 6/30/2015
Authority's Proportion of the Net Pension Liability	_	0.05854%	0.05799%	0.05792%	0.06074%	0.05341%
Authority's Proportionate Share of the Net Pension Liability	\$_	5,641,328	5,750,574	5,011,624	4,169,063	3,323,316
Authority's Covered Payroll	\$_	2,546,478	3,397,714	3,004,335	3,004,402	2,945,462
Authority's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	_	221.53%	169.25%	166.81%	138.77%	112.83%
Plan's Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability	_	72.05%	71.18%	71.30%	75.01%	79.19%

#### **Notes:**

Changes in Benefit Terms – For the measurement date June 30, 2018, there were no changes in the benefit terms.

Changes of Assumptions – For the measurement dates June 30, 2018 and 2017, the discount rate was 7.15% percent.

<sup>\*</sup> Historical information presented above follows the measurement periods for which GASB 68 & 71were applicable. The fiscal year ended June 30, 2015, was the first year of implementation required by GASB 68 & 71, therefore only five years are shown.

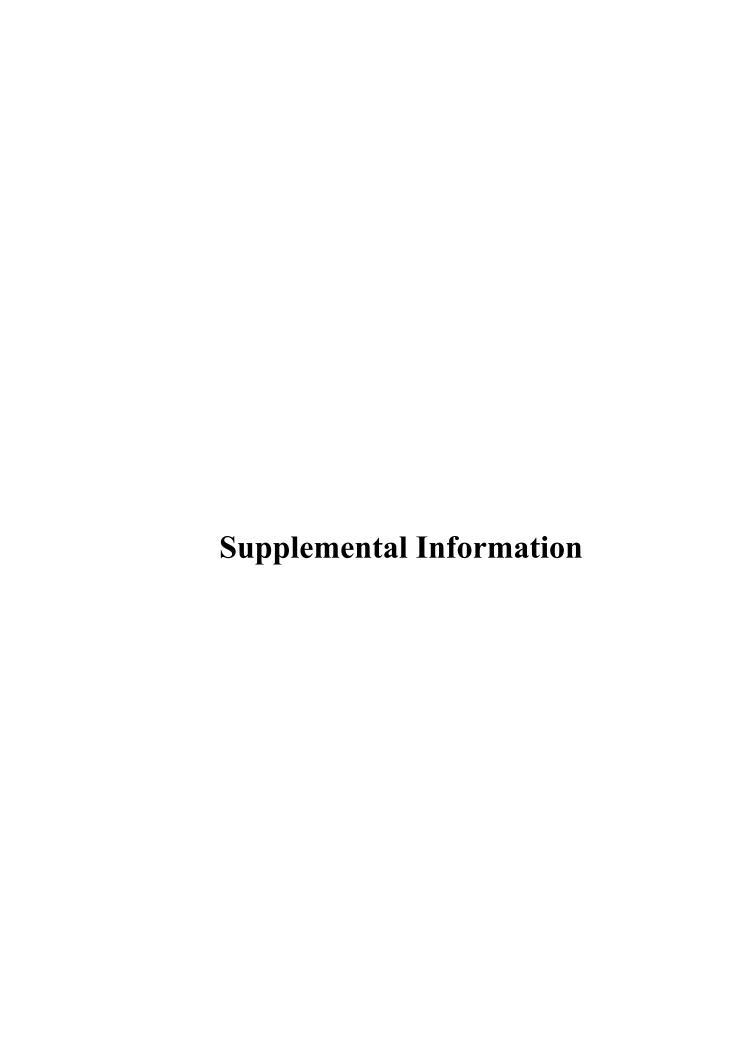
## Victor Valley Wastewater Reclamation Authority Schedules of Pension Plan Contributions As of June 30, 2019 Last Ten Years\*

Schedule of Pension Plan Contributions:	_	Fiscal Year 6/30/2019	_	Fiscal Year 6/30/2018	 Fiscal Year 6/30/2017	Fiscal Year 6/30/2016	_	Fiscal Year 6/30/2015
Actuarially Determined Contribution Contribution's in Relation to the	\$	690,639	\$	589,365	\$ 561,105	507,931	\$	464,069
Actuarially Determined Contribution	_	(607,170)	_	(528,660)	 (503,376)	(503,175)	_	(464,069)
Contribution Deficiency (Excess)	\$_	83,469	\$_	60,705	\$ 57,729	4,756	\$_	<u>-</u>
Covered Payroll	\$_	2,546,478	\$	3,397,714	\$ 3,004,335	3,004,402	\$_	2,945,462
Contribution's as a percentage of Covered Payroll	_	27.12%	_	17.35%	 18.68%	16.91%	_	15.76%

#### **Notes:**

<sup>\*</sup> Historical information presented above follows the measurement periods for which GASB 68 & 71were applicable. The fiscal year ended June 30, 2015, was the first year of implementation required by GASB 68 & 71; therefore only five years are shown.







## Victor Valley Wastewater Reclamation Authority Schedule of Operating Expenses For the Years Ended June 30, 2019 and 2018

		2019	2018
Salaries and benefits:			
Salaries	\$	3,322,889	3,067,516
Employee benefits	_	1,688,819	1,746,363
Total salaries and benefits	_	5,011,708	4,813,879
Maintenance:			
Equipment and supplies		773,793	878,988
Instrumentation		331,158	192,802
Tools		34,922	36,043
Ground repairs and maintenance		262,933	180,448
Vehicle repairs and maintenance		140,329	126,984
Sewer repairs and maintenance		140,828	41,511
Other	<u> </u>	196,485	198,015
Total Maintenance	_	1,880,448	1,654,791
Operations:			
Process chemicals		262,336	311,566
Utilities		1,743,535	1,576,574
Trash and sludge disposal		135,839	142,565
Fuel and lubricants		102,712	104,137
Lab supplies and services		369,751	406,935
Safety equipment		149,555	46,939
Custodial		49,710	39,982
Equipment rental		48,909	173,995
Uniforms		27,078	21,141
Security		12,726	27,449
Sewer location services		26,507	25,886
Other	_	46	
<b>Total operations</b>	\$	2,928,704	2,877,169

Continued on next page

## Victor Valley Wastewater Reclamation Authority Schedule of Operating Expenses For the Years Ended June 30, 2019 and 2018

	_	2019	2018
Administration:			
Telephone and communications	\$	91,615	106,658
Computers and office equipment		108,401	98,753
Computer and office supplies		8,601	9,272
Printing and advertising		18,420	19,513
Postage and freight		12,007	13,269
Travel and education		105,976	174,007
Membership and commissioner fees		56,409	63,517
Books and periodicals		20,254	21,695
Professional services		903,281	367,689
Legal services		352,168	543,662
Temporary labor		82,748	43,393
Insurance		205,409	127,625
Permit fees		134,619	128,809
Rent		51,079	45,256
Construction services		9,783	17,571
Other	<del>-</del>	1,497	2,565
Total administration	_	2,162,267	1,783,254
<b>Total operating expenses</b>	_	11,983,127	11,129,093
Depreciation	_	12,468,103	9,226,174
Total operating expense including			
depreciation expense	\$_	24,451,230	20,355,267

## Victor Valley Wastewater Reclamation Authority Combining Schedule of Revenues and Expenses For the Year Ended June 30, 2019

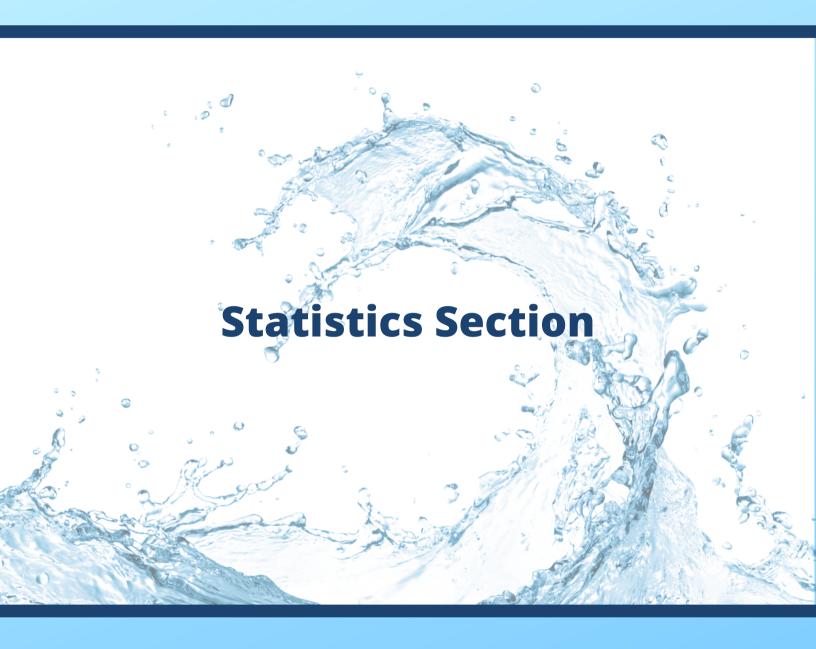
	Operations and Maintenance	Repairs and Replacements	Capital Outlay	Total
Operating revenues:				
Wastewater service charges	\$ 13,706,977	-	-	13,706,977
Septage receiving facility fees	614,617	-	-	614,617
ADM-FOG tipping fees	274,186	-	-	274,186
Pretreatment permit fees	53,600			53,600
<b>Total operating revenues</b>	14,649,380		<u> </u>	14,649,380
Operating expenses:				
Salaries and benefits	5,011,708	-	-	5,011,708
Maintenance	1,620,396	260,052	-	1,880,448
Operations	2,908,271	20,433	-	2,928,704
General and administration	2,075,818	73,001	13,448	2,162,267
<b>Total operating expense</b>	11,616,193	353,486	13,448	11,983,127
Operating income (loss) before	3,033,187	(353,486)	(13,448)	2,666,253
depreciation expense				
Depreciation	(12,468,103)			(12,468,103)
Operating loss	(9,434,916)	(353,486)	(13,448)	(9,801,850)
Non-operating revenue (expense):				
Investment earnings	1,412	-	280,208	281,620
Interest expense	(762,250)	-	(421,122)	(1,183,372)
Other, net	(1,129)	-	-	(1,129)
Capital contribution to local government	(71,132)			(71,132)
Total non-operating expense, net	(833,099)		(140,914)	(974,013)
Net loss before capital contributions	(10,268,015)	(353,486)	(154,362)	(10,775,863)
Capital contributions:				
Capital grants – Other agency	-	-	294,907	294,907
Connection fees			3,088,860	3,088,860
Total contributed capital			3,383,767	3,383,767
Change in net position	\$ (10,268,015)	(353,486)	3,229,405	(7,392,096)

See accompanying notes to the basic financial statements

## Victor Valley Wastewater Reclamation Authority Combining Schedule of Revenues and Expenses For the Year Ended June 30, 2018

	Operations and Maintenance	Repairs and Replacements	Capital Outlay	Total
Operating revenues:				
Wastewater service charges	\$ 13,463,583	247,500	-	13,711,083
Septage receiving facility fees	621,154	-	-	621,154
ADM-FOG tipping fees	311,600	-	-	311,600
Pretreatment permit fees	52,700			52,700
<b>Total operating revenues</b>	14,449,037	247,500	<u> </u>	14,696,537
Operating expenses:				
Salaries and benefits	4,813,879	-	-	4,813,879
Maintenance	1,596,945	57,846	-	1,654,791
Operations	2,775,629	101,540	-	2,877,169
General and administration	1,783,254			1,783,254
<b>Total operating expense</b>	10,969,707	159,386	<u> </u>	11,129,093
Operating income (loss) before	3,479,330	88,114	-	3,567,444
depreciation expense				
Depreciation	(9,226,174)			(9,226,174)
Operating loss	(5,746,844)	88,114		(5,658,730)
Non-operating revenue (expense):				
Investment earnings	1,061	-	64,747	65,808
Interest expense	(1,104,556)	-	(662,075)	(1,766,631)
Other, net	380	-	1,344	1,724
Capital contribution to local government	(170,804)			(170,804)
Total non-operating expense, net	(1,273,919)		(595,984)	(1,869,903)
Net loss before capital contributions	(7,020,763)	88,114	(595,984)	(7,528,633)
Capital contributions:				
Capital grants – Title 16	10,367	-	6,627	16,994
Capital grants – State of California	559,205	-	357,524	916,729
Capital grants – Water Recycling Grant	269,863	-	172,536	442,399
Capital grants – Other agency	-	-	991,745	991,745
Connection fees		<u> </u>	2,882,239	2,882,239
Total contributed capital	839,435		4,410,671	5,250,106
Change in net position	\$ (6,181,328)	88,114	3,814,687	(2,278,527)

See accompanying notes to the basic financial statements





## **Statistical Section Table of Contents**

This part of Authority's comprehensive annual financial report presents detailed information as a context for understanding what the information in the accompanying financial statements and notes to the financial statements say about the Authority's overall financial health.

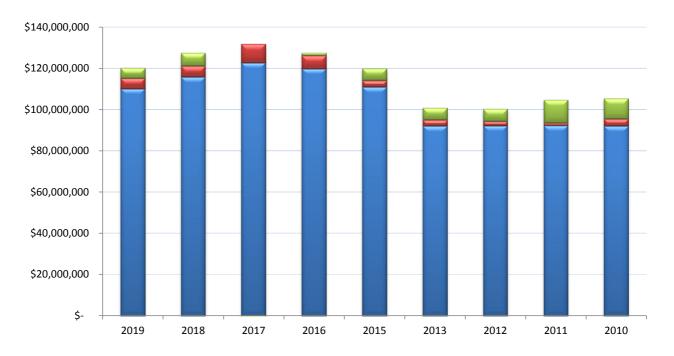
	Page No.
Financial Trends  These schedules contain information to help the reader understand how the Authority's financial performance and well-being have changed over time.	64 – 65
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the Authority's ability to generate revenues.	66 – 71
Debt Capacity  These schedules present information to help the reader assess the affordability of the Authority's current levels of outstanding debt and the Authority's ability to issue additional debts in the future.	72
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the Authority's financial activities take place and to help make comparisons over time and with other agencies.	73 – 76
Operating Information  These schedules contain information about the Authority's operations and resources to help the reader understand how the Authority's financial information relates to the services the Authority provides and the activities it performs.	77 – 84



## Victor Valley Wastewater Reclamation Authority Net Position by Component Last Ten Fiscal Years

June 30	2019	2018	2017	2016	2015
Net Investment in Capital					
Assets	\$ 110,092,368	\$ 115,843,035	\$ 122,731,832	\$ 119,848,757	\$ 110,982,384
Restricted	5,147,861	5,285,091	9,004,801	6,367,601	3,150,314
Unrestricted	4,856,081	6,360,280	(1,131,737)	1,295,274	5,692,256
Total Net Position	\$ 120,096,310	\$ 127,488,406	\$ 130,604,896	\$ 127,511,632	\$ 119,824,954

June 30	2014		2013 20		2012		2011	2010
Net Investment in Capital								
Assets	\$ 89,340,144	\$	92,011,190	\$	92,132,472	\$	92,316,194	\$ 92,011,371
Restricted	2,322,650		2,961,518		2,147,445		1,166,446	3,455,773
Unrestricted	10,061,819		5,729,404		5,936,342		11,190,359	9,802,016
Total Net Position	\$ 101,724,613	\$	100,702,112	\$	100,216,259	\$	104,672,999	\$ 105,269,160

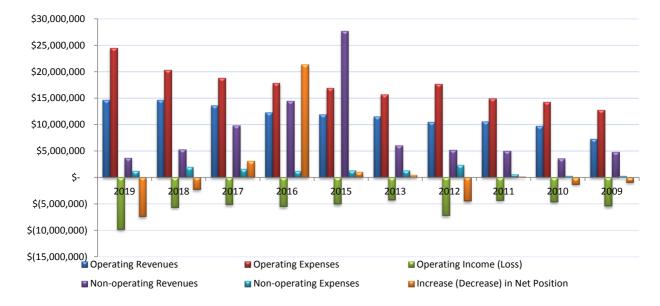


■ Net Investment in Capital Assets ■ Restricted ■ Unrestricted

## Victor Valley Wastewater Reclamation Authority Changes in Net Position Last Ten Fiscal Years

June 30	2019	2018	2017	2016	2015
Operating Revenues	\$ 14,649,380	\$ 14,696,537	\$ 13,655,631	\$ 12,305,439	\$ 11,850,841
Operating Expenses	24,451,230	20,355,267	18,804,718	17,820,239	16,901,749
Operating Income (Loss)	(9,801,850)	(5,658,730)	(5,149,087)	(5,514,800)	(5,050,908)
Non-operating Revenues	3,665,387	5,317,638	9,797,819	14,416,430	27,703,303
Non-operating Expenses	1,255,633	1,937,435	1,555,468	1,214,952	1,335,646
Increase (Decrease) in Net Position	\$ (7,392,096)	\$ (2,278,527)	\$ 3,093,264	\$ 21,316,749	\$ 987,700

June 30	2014	2013	2012	2011	2010
Operating Revenues	\$ 10,744,312 \$	11,526,052 \$	10,469,338 \$	10,616,850 \$	9,715,020
Operating Expenses	16,703,301	15,738,220	17,677,977	14,933,992	14,302,713
Operating Income (Loss)	(5,958,989)	(4,212,168)	(7,208,639)	(4,317,142)	(4,587,693)
Non-operating Revenues	8,482,186	6,054,793	5,141,787	5,041,540	3,636,256
Non-operating Expenses	1,535,497	1,356,772	2,389,888	572,285	304,779
Increase (Decrease) in Net Position	\$ 987,700 \$	485,853 \$	(4,456,740) \$	152,113 \$	(1,256,216)



#### VICTOR VALLEY WASTEWATER RECLAMATION AUTHORITY Revenues by Source Last Ten Fiscal Years

				Opera	ıtin	g Revenues				
June 30	Service Charges		Septage Receiving Facility Fees		ADM-FOG Tipping Fees		Pretreatment Permit Fees		Total Operating Revenues	
2019	\$	13,706,977	\$	614,617	\$	274,186	\$	53,600	\$ 14,649,380	
2018		13,711,083		621,154		311,600		52,700	14,696,537	
2017		12,719,827		649,362		234,160		52,282	13,655,631	
2016		11,645,881		604,958		-		54,600	12,305,439	
2015		11,260,317		538,367		-		52,157	11,850,841	
2014		10,695,640		390,682		-		48,672	11,134,994	
2013		11,480,756		190,261		-		45,296	11,716,313	
2012		10,422,738		197,688		-		46,600	10,667,026	
2011		10,570,050		256,828		-		46,800	10,873,678	
2010		9,665,620		279,947		-		49,400	9,994,967	

		Non-Operating Revenues									
June 30	Con	nection Fees	Other Non- Operating Revenues	FEMA Reimbursement*	Title 16 Grant	Proposition 1 Grant	Proposition 84 Grant	Water Recycling Grant	CEC Grant	Loan Forgiveness	Total Non- Operating Revenues
2019	\$	3,088,860	\$ 281,620	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 294,907	\$ -	\$ 3,665,387
2018		2,882,239	67,532	-	16,994	916,729	-	442,399	991,745	-	5,317,638
2017		2,951,667	78,595	978,766	-	3,844,476	-	1,808,434	135,881	-	9,797,819
2016		1,146,089	69,906	2,396,510	1,899,930	4,189,343	3,000,000	1,714,652	-	-	14,416,430
2015		1,387,175	107,030	24,544,825	1,637,192	-	-	27,081	-	-	27,703,303
2014		1,524,577	204,545	6,256,569	105,813	-	-	-	-	-	8,091,504
2013		1,620,728	74,852	1,047,586	121,366	-	-	-	-	3,000,000	5,864,532
2012		2,012,423	160,348	1,685,630	1,085,698	-	-	-	-	-	4,944,099
2011		2,205,637	134,276	2,444,799	-	-	-	-	-	-	4,784,712
2010		3,166,772	189,537	-	-	-	-	-	-	-	3,356,309

	Total Revenues						
June 30	Total Operating Revenues	Total Non- Operating Revenues	Total Revenues				
2019	\$ 14,649,380	\$ 3,665,387	\$ 18,314,767				
2018	14,696,537	5,317,638	20,014,175				
2017	13,655,631	9,797,819	23,453,450				
2016	12,305,439	14,416,430	26,721,869				
2015	11,850,841	27,703,303	39,554,144				
2014	11,134,994	8,091,504	19,226,498				
2013	11,716,313	5,864,532	17,580,845				
2012	10,667,026	4,944,099	15,611,125				
2011	10,873,678	4,784,712	15,658,390				
2010	9,994,967	3,356,309	13,351,276				

<sup>\*</sup>VVWRA will be reimbused 93.75% of the extraordinary expenses incurred during FY 16-17 through FEMA and Cal EMA. Source: Victor Valley Wastewater Reclamation Authority's Statements of Revenues, Expenses and Changes in Net Position

## VICTOR VALLEY WASTEWATER RECLAMATION AUTHORITY Expenses by Function Last Ten Fiscal Years

	Operating Expenses										Total Non- Operating Expenses	Combined Expenses
June 30	Personnel		Maintenance	Operations	Α	Administration		Depreciation		tal Operating Expenses		
2019	\$ 5,011,708	\$	1,880,448 \$	2,928,704	\$	2,162,267	\$	12,468,103	\$	24,451,230	\$ 1,255,633	\$ 25,706,863
2018	4,813,879		1,654,791	2,877,169		1,783,254		9,226,174		20,355,267	1,937,435	22,292,702
2017	4,435,790		1,936,625	2,444,093		2,087,840		7,900,370		18,804,718	1,555,468	20,360,186
2016	5,090,845		1,892,127	2,359,892		1,831,796		6,645,579		17,820,239	1,214,952	19,035,191
2015	4,610,511		1,902,719	1,865,289		1,734,702		6,788,528		16,901,749	1,335,646 *	18,237,395
2014	4,475,438		1,647,896	2,183,544		1,784,021		6,612,402		16,703,301	1,535,497 *	18,238,798
2013	4,386,713		1,377,024	2,169,317		2,044,400		5,760,766		15,738,220	1,356,772	17,094,992
2012	4,398,077		3,041,988	2,828,368		1,788,697		5,620,847		17,677,977	2,389,888	20,067,865
2011	4,356,129		883,688	2,521,414		1,498,077		5,674,684		14,933,992	572,285	15,506,277
2010	4,596,477		652,862	2,023,628		1,365,467		5,664,279		14,302,713	304,779	14,607,492

<sup>\*</sup>Per prior year adjustment

Source: Victor Valley Wastewater Reclamation Authority's Statements of Revenues, Expenses and Changes in Net Position

## **Revenue Base**

## **Last Ten Fiscal Years**

June 30	Wastewater Received (MG)*
2019	3,864
2018	3,888
2017	3,845
2016	3,834
2015	4,171
2014	4,423
2013	4,704
2012	4,821
2011	4,881
2010	4,805

\*MG = Million Gallons



## **Principal Customers**

## **Last Ten Fiscal Years**

June 30	20	19	20	18	201	7
	Wastewater Received (MG)*	Percentage of Total	Wastewater Received (MG)*	Percentage of Total	Wastewater Received (MG)*	Percentage of Total
San Bernardino County	218	5.7%	222	5.7%	220	5.7%
Apple Valley Hesperia	643 707	16.6% 18.3%	653 703	16.8% 18.1%	645 695	16.8% 18.1%
Victorville	2,296	59.4%	2,310	59.4%	2,285	59.4%
Principal Customers	2.064	100.007	2 000	100.007	2.045	100.00/
Total	3,864	100.0%	3,888	100.0%	3,845	100.0%
Total Water Received	3,864	100.0%	3,888	100.0%	3,845	100.0%

June 30	20	16	20	15	201	4
	Wastewater Received (MG)	Percentage of Total	Wastewater Received (MG)	Percentage of Total	Wastewater Received (MG)	Percentage of Total
San Bernardino County	219	5.7%	233	5.6%	287	6.5%
Apple Valley	644	16.8%	672	16.1%	611	13.8%
Hesperia	694	694 18.1%		16.7%	752	17.0%
Victorville	2,277	59.4%	2,569	61.6%	2,576	58.2%
Principal Customers Total	3834	100.0%	4,171	100.0%	4,226	95.5%
Total Water Received	3834	100.0%	4,171	100.0%	4,423	100.0%

## **Principal Customers**

## **Last Ten Fiscal Years**

June 30	20	13	20	12	20	11
	Wastewater Received (MG)	Percentage of Total	Wastewater Received (MG)	Percentage of Total	Wastewater Received (MG)	Percentage of Total
San Bernardino County	306	6.5%	528	11.0%	322	6.6%
Apple Valley Hesperia	650 799	13.8% 17.0%	666 819	13.8% 17.0%	692 818	14.2% 16.8%
Victorville	2,739	58.2%	2,808	58.2%	3,049	62.4%
Principal Customers Total	4,494	95.5%	4,821	100.0%	4,881	100.0%
Total Water Received	4,704	100.0%	4,821	100.0%	4,881	100.0%

June 30	201	10
	Wastewater Received (MG)	Wastewater Received (MG)
San Bernardino County	290	290
Apple Valley	719	719
Hesperia	608	608
Victorville	2,990	2,990
Principal Customers Total	4,607	4,607
Total Water Received	4,805	4,805

<sup>\*</sup>MG=Million Gallons

## **Revenue Rate**

## **Last Ten Fiscal Years**

June 30	Service Charges (\$/MG)*	Connection Fees (\$/EDU)**
2019	\$3,503	\$4,000
2018	3,503	4,000
2017	3,274	4,000
2016	3,004	4,000
2015	2,756	4,000
2014	2,528	3,750
2013	2,528	3,750
2012	2,200	3,750
2011	2,200	3,750
2010	2,100	3,750

<sup>\*</sup>MG = Million Gallons

Source: Victor Valley Wastewater Reclamation Authority

	High	Strength Surcharge Rate (\$/LB)	ates
June 30	BOD	TSS	NH3
2019	\$0.3685	\$0.2470	\$4.1368
2018	0.3323	0.2262	3.9800
2017	0.3679	0.2124	3.5430
2016	0.2701	0.2333	2.6887
2015	0.2989	0.2336	2.9252
2014	0.2318	0.2057	2.9118
2013	0.3231	0.1842	3.2876
2012	0.2812	0.1603	2.8611
2011	0.2671	0.1520	3.0159
2010	0.1419	0.0785	1.0963

<sup>\*\*</sup>EDU = Equivalent Dwelling Unit (245 gallons/day or 20 fixture units)

## Victor Valley Wastewater Reclamation Authority Ratio of Outstanding Debt by Type Last Ten Fiscal Years

June 30	State Revolving Fund Loans	Advances from Member Agencies	Lease Payable	California Edison	Cal PERS Side Fund	Total Debt	Debt Per Capita	As a Share of Personal Income
2019	\$ 83,736,020	\$ -	\$ 339,222	\$ 39,744	\$ -	\$ 84,114,986	*	*
2018	87,698,996	-	429,152	57,171	-	88,185,319	297.55	0.74%
2017	81,478,053	-	-	83,387	-	81,561,440	278.81	0.72%
2016	52,619,607	-	-	223,062	-	52,842,669	180.72	0.48%
2015	29,773,664	-	-	107,376	-	29,881,040	102.55	0.28%
2014	25,844,065	-	-	-	670,612	26,514,677	93.12	0.27%
2013	24,024,452	-	-	-	696,459	24,720,911	87.40	0.27%
2012	25,553,520	-	-	-	718,434	26,271,954	93.10	0.29%
2011	13,976,968	-	-	-	735,025	14,711,993	52.52	0.17%
2010	11,516,803	2,719,048	-	-	748,274	14,984,125	54.45	0.18%

\* Data not Available

Source: Victor Valley Wastewater Reclamation Authority
California Department of Finance

## **Demographic and Economic Statistics**

## **Last Ten Calendar Years**

Dec. 31	Population in Service Area <sup>1</sup>	Personal Income (In Millions)	Personal Income Per Capita <sup>2</sup>	Unemployment Rate <sup>2</sup>
2018	296,369	\$11,948	\$40,316	4.00%
2017	292,534	\$11,306	\$38,648	5.60%
2016	292,399	\$10,992	\$37,592	6.80%
2015	291,392	\$10,581	\$36,311	7.50%
2014	284,741	\$9,772	\$34,320	8.10%
2013	282,851	\$9,179	\$32,453	10.10%
2012	282,204	\$8,955	\$31,733	12.00%
2011	280,125	\$8,703	\$31,068	13.20%
2010	275,211	\$8,137	\$29,566	14.20%
2009	270,616	\$5,897	\$21,792	13.00%

<sup>\*</sup> Data Not Available per

## Service Area Population by Cities

Dec. 31	Apple Valley 1	Victorville <sup>1</sup>	Hesperia <sup>1</sup>
2017	73,464	126,543	96,362
2016	74,701	123,565	94,133
2015	74,656	123,510	93,226
2014	71,396	121,168	92,177
2013	70,755	120,590	91,506
2012	70,436	120,368	91,400
2011	70,033	119,059	91,033
2010	69,135	115,903	90,173
2009	70,040	112,097	88,479

<sup>\*</sup> Data Not Available

Note 1: VVWRA also serves County of San Bernardino, No. 42 (Oro Grande), No. 64 (Spring Valley Lake), and Mojave Narrows. The population in service area represents most of the population in the area that VVWRA serves.

Note 2: Personal income for the service area is calculated by multiplying the population in the service area by Personal Income Per Capita.

 <sup>&</sup>lt;sup>1</sup> California Department of Finance and U.S. Census Bureau
 <sup>2</sup> State of California Employment Development Department (Data shown is for the County)

## Victor Valley Wastewater Reclamation Authority Principal Employers

#### **Current Year and Nine Years Ago**

June 30, 2019

**Employer Business Category** Leading Edge Aviation Southern California Aviation Aviation Victorville Aerospace Aviation TXI Cement Cement Robar Enterprises Cement/Steel Goodyear Distribution Lowe's Home Improvement Warehouse Distribution Newell Rubbermaid Distribution Walmart Distribution Center Distribution Apple Valley Unified School District Education Hesperia Unified School District Education Victor Elementary School District Education Victor Valley College Education Victor Valley Union High School District Education City of Hesperia Government City of Victorville Government County of San Bernardino Government Hesperia Recreation and Park District Government Town of Apple Valley Government Stater Bros. Grocery WinCo Foods Grocery Desert Valley Hospital / Medical Group Health St. Mary Medical Center Health Victor Valley Community Hospital Health Pet Food Processing Nutro Foods Arizona Pipeline Company Pipe Fabricator Federal Correction Complex Victorville Prison In-N-Out Restaurant Wood Grill Buffett Restaurant K-Mart Retail Target Stores, Inc Retail Retail The Home Depot Walmart Store Retail Double Eagle Transportation Trucking / Repairs Verizon Utility – telephone

June 30, 2010

Employer	Business Category
Leading Edge	Aviation
Southern California Aviation	Aviation
Victorville Aerospace	Aviation
TXI Cement	Cement
Robar Enterprises	Cement/Steel
Goodyear	Distribution
Newell Rubbermaid	Distribution
Wal-Mart Distribution Center	Distribution
Apple Valley Unified School District	Education
Hesperia Unified School District	Education
Victor Elementary School District	Education
Victor Valley College	Education
Victor Valley Union High School District	Education
City of Hesperia	Government
City of Victorville	Government
County of San Bernardino	Government
Hesperia Recreation and Park District	Government
High Desert Law & Justice Center	Government
Town of Apple Valley	Government
Albertson's Supermarket	Grocery
Stater Bros.	Grocery
WinCo Foods	Grocery
Apple Valley Christian Care Centers	Health
Desert Valley Hospital / Medical Group	Health
St. Mary Medical Center	Health
Victor Valley Community Hospital	Health
Nutro Foods	Pet Food Processing
Arizona Pipeline Company	Pipe Fabricator
Federal Correction Complex Victorville	Prison
In-N-Out	Restaurant
McDonald's	Restaurant
Red Robin	Restaurant
Wood Grill Buffett	Restaurant
Best Buy	Retail
K-Mart	Retail
Lowe's Home Improvement	Retail
Target Stores, Inc	Retail
Walmart Store	Retail
Double Eagle Transportation	Trucking / Repairs
Verizon	Utility – telephone

Note: Total number of employees for each employer is confidential per 20 CFR Part 603.

Source: Victor Valley Economic Development Authority

# Victor Valley Wastewater Reclamation Authority Investment In Capital Assets Last Ten Fiscal Years

June 30	2019	2018	2017	2016	2015
Land	\$ 779,136	\$ 779,136	\$ 779,136	\$ 779,136	\$ 779,136
Land Improvements	9,738,124	9,738,124	9,738,124	9,630,803	9,421,375
Plant Buildings	218,514,351	218,162,852	133,494,901	132,421,707	131,778,715
Interceptor Lines	69,200,504	67,544,012	62,653,035	27,606,672	27,606,672
Office Equipment	1,064,592	775,612	766,585	766,585	530,213
Trucks/Auto	861,825	841,568	911,116	911,116	911,116
Construction in Progress (1)	2,596,294	2,301,965	82,908,664	79,877,599	42,492,810
Accumulated Depreciation	(108,547,472)	(96,114,915)	(86,958,289)	(79,302,192)	(72,656,613)
Total	\$ 194,207,354	\$ 204,028,354	\$ 204,293,272	\$ 172,691,426	\$ 140,863,424

June 30	2014	2013	2012	2011	2010
Land	\$ 650,136	\$ 650,136	\$ 650,136	\$ 650,136	\$ 650,136
Land Improvements	7,792,390	7,757,640	7,757,640	7,757,640	7,564,164
Plant Buildings	131,601,527	112,079,795	105,576,501	105,387,194	104,419,502
Interceptor Lines	27,606,672	27,606,672	27,606,672	24,510,412	23,619,909
Office Equipment	530,213	465,609	406,239	406,239	406,239
Trucks/Auto	911,116	858,726	858,726	814,281	708,755
Construction in Progress (1)	11,960,240	25,896,952	28,349,200	15,130,636	11,567,209
Accumulated Depreciation	(65,868,085)	(59,279,888)	(53,519,122)	(48,363,376)	(42,688,692)
Total	\$ 115,184,209	\$ 116,035,642	\$ 117,685,992	\$ 106,293,162	\$ 106,247,222

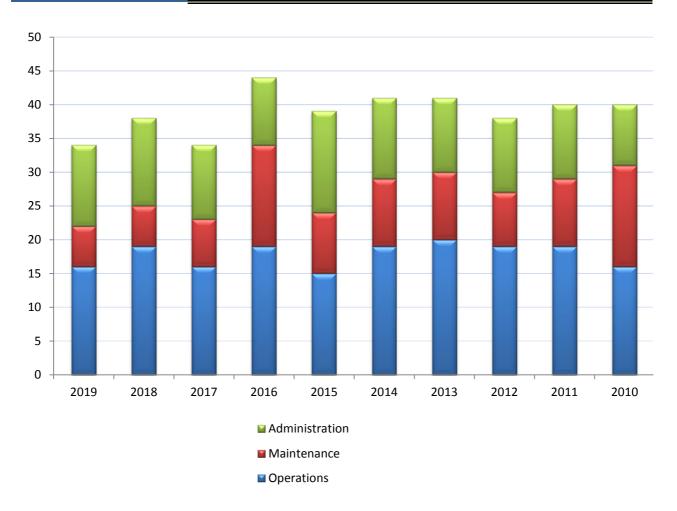
#### Note:

- (1) Construction in progress significantly increased in Fiscal Years 2015, 2016 and 2017 due to the construction of Upper Narrows Pipeline and Subregional Water Reclamation Plants in Hesperia and Apple Valley.
- (2) Construction in progress significantly decreased in Fiscal Years 2018 due to the completion of Subregional Water Reclamation Plants in Hesperia and Apple Valley.

# Victor Valley Wastewater Reclamation Authority Full-Time Equivalent Employees by Function Last Ten Fiscal Years

June 30	2019	2018	2017	2016	2015
Operations	16	19	16	19	15
Maintenance	6	6	7	15	9
Administration	12	13	11	10	15
Total	34	38	34	44	39

June 30	2014	2013	2012	2011	2010
Operations	19	20	19	19	16
Maintenance	10	10	8	10	15
Administration	12	11	11	11	9
Total	41	41	38	40	40



Source: Victor Valley Wastewater Reclamation Authority



Throughout the last three years Victor Valley Wastewater Reclamation Authority (VVWRA) has identified areas in which to improve its operational reliability and efficiency, financial policies and procedures and capital improvement plans. Part of our ongoing effort is to track those improvements and make sure that when change occurs that it is incorporated in to our organizational structure. Benchmarking is a measurement tool used to track the Authority's progress towards achieving its goals. The process encourages transparency, innovation and accountability. Not surprisingly, the Authority has received numerous awards at both local and state levels recognizing its achievements in wastewater treatment and financial reporting. These analyses are included in the Authority's Comprehensive Annual Financial Report and used for financial planning purposes related to budget and evaluating financing options.

Benchmarking is akin to a self evaluation. It is an excellent tool to build credibility, but it is also important given VVWRA's increasing role as a part of the broader water solution locally and statewide. The California Water Plan Update 2005 sets forth statewide goals and provides that sustainability of our water supplies to 2030 will require three actions:

- 1. Use water efficiently
- 2. Protect water quality
- 3. Manage water in ways that protect and restore the environment

VVWRA is actively pursuing these three goals within its service areas and within its organizational culture. To attain these goals, the Capital Improvement Plan (CIP) includes three elements in each project to improve and meet (1) the capacity, (2) performance efficiency and (3) regulatory needs for wastewater treatment for its Member Agencies.

As any good steward of our limited resources would do, we have conducted a benchmarking analysis to identify areas where VVWRA could improve its operation. The primary objective is to create a performance measurement system to evaluate and improve the Authority's operational efficiency. The manual "Benchmarking, Performance Indicators for Water and Wastewater Utilities: 2012 Annual Survey Data and Analysis Report" was utilized as an industry standard reference. The manual is published by the American Water Works Association (AWWA), a national organization dedicated to promoting sound water policy.

We have used information from the U.S. Department of Labor, Bureau of Labor Statistics, Consumer Price Index for All Urban Consumers (CPI-U) to adjust for inflation. The CPI-U is 2.7% for 2018 and 2.1% for 2017. We have adjusted the AWWA wastewater performance data with 2017 CPI-U.

Four indices were chosen which provide a broad perspective on the operational efficiency of VVWRA, these include:

1. <u>Sewer Overflow Rate</u>: the purpose of this indicator is to provide "...a measure of collection system piping condition and the effectiveness of routine maintenance by quantifying the number of sewer overflows per 100 miles of collection piping."

- a. Reporting period: Year ended June 30, 2019
- Source: State Water Resources Control Board, California Integrated Water Quality System Project (CIWQS)
- 2. <u>Million Gallons per Day (mgd) of Wastewater Processed per Employee</u>: This is a measure of employee productivity and includes all staff.



Apple Valley Sub-regional Plant

- a. Reporting Period: Year ended June 30, 2019
- b. Source: Actual inflow data measured by VVWRA and data provided by Member Agencies and other users.
- c. Source: based on actual employee numbers as of June 30, 2019

# 3. Operations and Maintenance Cost per Million Gallons Processed:

This represents the total operations and maintenance costs (without depreciation) divided by the volume processed during the year.

- a. Reporting Period: Year ended June 30, 2019
- b. Source: Actual inflow data measured by VVWRA and data provided by Member Agencies and other users.
- c. Source: VVWRA Audited Financial Statements June 30, 2019, pages 13
- 4. **Debt Ratio**: It quantifies the utilities level of indebtedness.
  - a. Reporting Period: Fiscal Year 2018-2019
  - b. Source: VVWRA Audited Financial Statements June 30, 2019, page 12

The performance indicators are analyzed, comparing to wastewater facilities that are nationwide, West States Region IV, and serving a population size of 100,001 to 500,000.

There are significant regional variations due to population, regulatory complexity and the cost of living associated with wastewater treatment. West States Region IV consists of Alaska, Arizona, California, Colorado, Hawaii, Idaho, Montana, New Mexico, Nevada, Oregon, Utah, Washington, and Wyoming.

#### **Sewer Overflow Rate**

#### Nationwide

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
Sewer Overflow Rate	0.7	2.2	3.3	0

#### **West States Region IV**

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
Sewer Overflow Rate	Data Not Available	0.7	2.4	0

#### Population 100,001-500,000

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
Sewer Overflow Rate	0.6	1.6	4.4	0

VVWRA's Sewer Overflow Rate is 0. VVWRA had 0 reported spill at during year ended June 30, 2019. VVWRA has completed the construction of a permanent interceptor to replace the temporary bypass line that was completed during 2011 to divert the wastewater flow from a damaged interceptor. In addition, VWRA is finished constructing the Sub-regional wastewater treatment plant each in Apple Valley and Hesperia. The Capital Improvement Plan requires a multi-million dollar funding to address the construction needs.



Hesperia Sub-regional Plant

# Million Gallons per Day of Wastewater Processed per Employee

# Nationwide

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
MGD Wastewater processed per employee	0.39	0.23	0.20	0.31

# **West States Region IV**

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
MGD Wastewater processed per employee	0.31	0.23	0.14	0.31

# Population 100,001-500,000

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
MGD Wastewater processed per employee	0.29	0.22	0.18	0.31

VVWRA places between the top and median quartiles of the Nationwide quartile, the West States. VVWRA places above the top quartile in the population category.

# Operations and Maintenance Cost per Million Gallons Processed

#### Nationwide

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
O&M Cost per MG Processed	Data Not Available	\$2,631	Data Not Available	\$3,101

#### **West States Region IV**

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
O&M Cost per MG Processed	\$1,844	\$4,336	\$6,305	\$3,101

#### Population 100,001-500,000

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
O&M Cost per MG Processed	\$1,948	\$3,213	\$4,698	\$3,101

VVWRA is performing between the median and the top quartile in the West States and the population categories however lower than the median quartile nationally. Unfortunately the numbers generated as indices in the AWWA Benchmarking analysis did not differentiate basis upon level of treatment or regulatory requirements. There were also significant differences in personnel costs in the Midwest and South which may have skewed the National Results.

#### **Debt Ratio**

#### Nationwide

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
Debt Ratio (%)	Data Not Available	22	Data Not Available	45

# **West States Region IV**

	Top Quartile	Median	Bottom Quartile	VVWRA June 30, 2019
Debt Ratio (%)	18	33	56	45

# Population 100,001-500,000

	Top		Bottom	VVWRA	
	Quartile Median		Quartile	June 30, 2019	
Debt Ratio (%)	23	32	44	45	

The Authority's debt ratio is below the median quartile when compared to all categories.

#### **Average Cost per Employee**

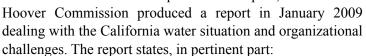
A final analysis is needed to determine how VVWRA's personnel cost compares to southern California agencies. The results indicate that the VVWRA's median per employee cost was approximately \$147,403, showing that VVWRA's personnel cost was one of the lowest. See next page.

Financial and Statistical summary of Selected Wastewater Agencies – Year Ended June 30, 2019							
Wastewater Agencies	Arrowhead	Inland Empire	Big Bear RWA	VVWRA	Orange County San. Dist.	Encina WA	Leucadia WD
Cost of Services	\$7,150,694	\$46,046,000	\$2,150,153	\$5,011,708	\$95,834,200	\$11,461,182	\$3,277,372
Positions	55.5	343	15	34	636	70	19
Average personnel cost per position	\$128,841	\$134,245	\$143,344	\$147,403	\$150,683	\$163,731	\$172,493

Sources: VVWRA's cost of services and personnel cost are **actual** for the fiscal year ended June 30, 2019, while data for other agencies are from their **budgets** for June 30, 2019.

#### **Discussion**

As the data above indicates, VVWRA's performance seems to be at average or better. There is always room for improvement which is why VVWRA routinely evaluates its performance efficiency to reduce costs and considers alternatives to costly upgrades to address regulatory requirements. The Authority has an approved CIP which is designed to address capacity issues within the interceptor system. These projects include Sub-regional facilities and interceptor upgrades. The Authority is also uniquely positioned in the High Desert to address potable water shortages through improved use of reclaimed water. VVWRA is not unique in this respect, the Little





Equipment at the Hesperia Sub-regional Plant

And while implementation of the Federal Clean Water Act and the state's Porter-Cologne Water Quality Control Act, the two key laws governing water quality, have made profound improvements in wastewater treatment discharges, wastewater remains a critical statewide problem. Local governments, representing small, poor communities as well as larger, richer urban areas, are struggling to pay for upgrades needed to protect the state's waters and ensure they are safe to swim in, fish in or drink. An EPA report noted that California would need to spend more than \$18 billion to properly upgrade and expand wastewater treatment.

VVWRA is aggressively pursuing funds to meet the needs of the Member Agencies and the State Regulatory Agencies and to ensure that the communities it serves continue to have reliable wastewater treatment and a source of reclaimed water. The first key step is obvious: to manage the assets the Authority currently operates as efficiently as possible. The second step is to incorporate elements of sustainable land use planning, which are exemplified within the Ahwahnee Water Principles, specifically Water Principle 7-Water Recycling. The reuse of "waste" water is an opportunity for the community to diversify their water portfolios and create a drought proof supply of water to



Hesperia Sub-regional Plant

meet landscape irrigation, industrial and commercial needs. Furthermore, since reuse began in 1929 in California, not one single health problem has been reported. VVWRA will continue to partner

with the Member Agencies to promote the local reuse of wastewater while actively seeking the resources to provide reliable wastewater treatment services.

In addition to this benchmarking analysis, VVWRA will be preparing itself for the future through a strategic planning and continuous improvement process. All managerial staff has reviewed a book entitled, "Managing the Water and Wastewater Utility" with the goal of producing a Business Plan to help guide the Authority as issues arise. The purpose is to continuously create an organization which proactively recognizes problems and addresses them early rather than reacting to them once they have occurred and responding to the fallout. The book states the goals of this process will be to:

- 1. Respond to external threats to the utility;
- 2. Seize opportunities presented by technological, financial, or political change to the advantage of the customers we serve;
- 3. Maximize the quality of customer service within available resources;
- 4. Cut costs, while providing excellent customer service;
- 5. Maintain or improve the safety and quality of employee work life; and
- 6. Create an organization that will continuously improve and revitalize itself in response to an ever-changing world.

Through a process of self evaluation and creative problem solving, VVWRA intends to meet the needs of the Member Agencies while serving the broader community. It would assist VVWRA in this process if any of the Member Agencies conduct their own benchmarking analysis and they would be willing to share it with us in confidence. This approach would ensure that our effort mirrors theirs such that comparable results are generated. The ultimate goal is to plan and create an organization capable of responding to our local issues and needs, while keeping in mind the broader policy issues, which may impact our ability to execute our goals locally.

Report on Internal Controls and Compliance



# Fedak & Brown LLP



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Independent Auditor's Report on Internal Control Over Financial Reporting And on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Board of Commissioners Victor Valley Wastewater Reclamation Authority Victorville, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the Victor Valley Wastewater Reclamation Authority (Authority) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated January 16, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Independent Auditor's Report on Internal Controls Over Financial Reporting And on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, (continued)

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fedak & Brown LLP

Fedak & Brown LLP

Cypress, California January 16, 2020